Ranking Criteria for NRCS Programs – Fiscal Year 2021

Application Overview
Any applicant may submit an application for participation in ACEP, EQIP, CSP, or RCPP. The NRCS State Conservationist or Area Director, in consultation with stakeholders including the State Technical Committee, Tribal Conservation Advisory Councils, and Local Work Groups, has developed the following ranking criteria to prioritize and select applications that best address the applicable program purposes and priority natural resource concerns in Missouri.

The NRCS State Conservationist or Area Director will establish application batching periods and select the highest ranked applications for funding, based on applicant eligibility and the NRCS ranking process. In Fiscal Year 2021, NRCS will use its Conservation Assessment Ranking Tool (CART) to assess and rank all eligible applications for NRCS conservation programs.

Inventory and Assessment in CART
CART is a decision support system designed to provide a consistent, replicable framework for the conservation planning process based on geospatially referenced information, client-provided information, field observations, and NRCS conservation planner expertise. CART is designed to assist NRCS conservation planners as they assess site vulnerability and existing conditions, and identify natural resource concerns on a unit of land.

In CART, assessments of existing management and conservation efforts are compared against conservation planning criteria thresholds to determine the level of conservation effort needed to address identified natural resource concerns. The results are then used to inform NRCS conservation planning activities for the client. NRCS also uses CART to consolidate resource data and program information to prioritize program delivery and report outcomes of NRCS investments in conservation.

In general, resource concerns fall into one of three categories for the assessment method used in CART to assess and document a resource concern:

- **Client Input/Planner Observation:** A streamlined list of options is presented to the planner to document the client input and/or planner observation of the resource concerns present. These observations are compared to the conservation planning criteria thresholds.
- **Procedural/Deductive:** A large group of resource concerns fall into this category and are assessed using a resource concern-specific tool or a list of inventory-like criteria. Due to variability in State tools, assessment questions and answers will be broad in nature to allow States to more carefully align them with State conditions.
- **Predictive:** The remaining resource concerns are assessed using a predictive interactive model simulation. The CART systems attempt to replicate the outcomes related to the assessment threshold being met or not compared to the model outputs.

After identifying resource concerns and describing existing conditions, planned conservation practices and activities can be added to the existing condition to determine the state of the proposed management system. Supporting practices that are needed to support primary conservation practices and activities are also identified, but do not add conservation management points to the total.

If the client is interested in financial assistance through an NRCS conservation program, the inventory and assessment information, along with client decisions related to conservation practice adoption, are directly and consistently transferred from the assessment portion of CART to the ranking portion of
CART. Based on the transferred assessment information and the conservation practices proposed for implementation, CART identifies the appropriate program ranking pool(s).

**Ranking in CART**

In general, NRCS program ranking criteria uses the following guiding principles:

- Degree of cost-effectiveness of the proposed conservation practices and activities;
- The level of performance of proposed conservation practices and activities;
- Treatment of multiple resource concerns or national priority resource concerns;
- Magnitude of the environmental benefits resulting from the treatment of resource concerns reflecting the level of performance of proposed conservation practices and activities; and
- Compliance with Federal, State, local or tribal regulatory requirements with regards to natural resources.

CART uses a set of National Ranking Templates developed for each NRCS program and initiative. The National Ranking Templates contain four parameters that are customized for each program to reflect the national level ranking criteria. The four parameters are:

1. **Land Uses** - NRCS has developed land use designations to be used by planners and modelers at the field and landscape level. Land use modifiers more accurately define the land’s actual use and provide another level of specificity and help denote how the land is managed. Land use designations and modifiers are defined in Title 180, National Planning Procedures Handbook, Part 600.
2. **Resource Concerns** - An expected degradation of the soil, water, air, plant, or animal resource base to the extent that the sustainability or intended use of the resource is impaired. Because NRCS quantifies or describes resource concerns as part of a comprehensive conservation planning process, that includes client objectives, human and energy resources are considered components of the resource base.
3. **Practices** - A specific treatment used to address resource concerns, such as structural or vegetative measures, or management techniques, which are planned and implemented in accordance with applicable standards and specifications.
4. **Ranking Component Weights** – A set of five components comprise the ranking score for an individual land-based assessment. The five components are:
   a. **Vulnerability** - Site vulnerability is determined by subtracting the existing condition and existing practice scores from the thresholds. This score is weighted by ranking pool to address the resource concerns prioritized by that ranking pool.
   b. **Planned Practice Effects** - The planned practice effect score is based on the sum of the planned practice on that land unit which addresses the resource concern. This score is weighted by ranking pool to address the resource concerns prioritized by that ranking pool.
   c. **Resource Priorities** - National and State resource priorities are established to address the most critical land and resource considerations and are based on NRCS national and State priorities identified with input from National, State, and local stakeholders.
   d. **Program Priorities** - National and State program priorities are established to maximize program effectiveness and advance program purposes and are based on NRCS national and State priorities identified with input from National, State, and local stakeholders.
   e. **Cost Efficiency** – Summation of ‘Planned Practice Points’ divided by the log of the ‘Average Practice Cost’.
NOTE: The points for vulnerability, planned practice effects, and cost efficiency are garnered from the assessment portion of CART.

**Missouri** created State-specific ranking pools within the above-described National Ranking Template parameters. The State ranking pools contain a set of questions that are divided into the following sections – applicability, category, program questions, and resource questions. Ranking pool customization allows States to focus funding on priority resource concerns and initiatives identified at the State level with input from NRCS stakeholders. Each eligible application may be considered for funding in all applicable ranking pools by program.

**NRCS Resource Concerns**

The following table lists the 47 Resource Concerns NRCS uses during the Conservation Planning process.

<table>
<thead>
<tr>
<th>Categories</th>
<th>NRCS Resource Concerns</th>
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| **Soil**   | 1. Sheet and rill erosion  
            | 2. Wind erosion  
            | 3. Ephemeral gully erosion  
            | 4. Classic gully erosion  
            | 5. Bank erosion from streams, shorelines, or water conveyance channels  
            | 6. Subsidence  
            | 7. Compaction  
            | 8. Organic matter depletion  
            | 9. Concentration of salts or other chemicals  
            | 10. Soil organism habitat loss or degradation  
            | 11. Aggregate instability |
| **Water**  | 12. Ponding and flooding  
            | 13. Seasonal high-water table  
            | 14. Seeps  
            | 15. Drifted snow  
            | 16. Surface water depletion  
            | 17. Groundwater depletion  
            | 18. Naturally available moisture use  
            | 19. Inefficient irrigation water use  
            | 20. Nutrients transported to surface water  
            | 21. Nutrients transported to groundwater  
            | 22. Pesticides transported to surface water  
            | 23. Pesticides transported to groundwater  
            | 24. Pathogens and chemicals from manure, biosolids, or compost applications transported to surface water  
            | 25. Pathogens and chemicals from manure, biosolids, or compost applications transported to groundwater  
            | 26. Salts transported to surface water  
            | 27. Salts transported to groundwater  
            | 28. Petroleum, heavy metals, and other pollutants transported to surface water  
            | 29. Petroleum, heavy metals, and other pollutants transported to groundwater |
30. Sediment transported to surface water
31. Elevated water temperature

Air
32. Emissions of particulate matter (PM) and PM precursors
33. Emissions of greenhouse gases (GHGs)
34. Emissions of ozone precursors
35. Objectionable odors
36. Emissions of airborne reactive nitrogen

Plants
37. Plant productivity and health
38. Plant structure and composition
39. Plant pest pressure
40. Wildfire hazard from biomass accumulation

Animals
41. Terrestrial habitat for wildlife and invertebrates
42. Aquatic habitat for fish and other organisms
43. Feed and forage imbalance
44. Inadequate livestock shelter
45. Inadequate livestock water quantity, quality and distribution

Energy
46. Energy efficiency of equipment and facilities
47. Energy efficiency of farming/rANCHING practices and field operations

Program-Specific Information
Agricultural Conservation Easement Program – Wetland Reserve Easement (ACEP-WRE)
The following ACEP-WRE national and state ranking criteria are included in the “Program Questions” section of ranking pools for ACEP-WRE, with the weighting of each question based on State-level priorities:
1. Did the landowner make a written per acre offer that is less than the current GARC rate?
2. What is the estimated restoration cost per acre?
3. How many acres are offered for enrollment?
4. What percentage of the offered acres were cropped 4 out of 6 years per the FSA crop rule?
5. Are there adverse factors on or offsite that prevent successful restoration of the proposed easement?
6. Does the applicant have current unaddressed violations on an existing easement and/or have they withdrawn a previous application after the Agreement for Purchase of Conservation Easement was signed?

The following ACEP-WRE national and state ranking criteria are included in the “Resource Questions” section of ranking pools for ACEP-WRE, with the weighting of each question based on State-level priorities:
1. What percentage of the proposed easement is restorable to wetland?
2. What percentage of the proposed easement is already functioning as a wetland?
3. What percentage of the proposed easement is existing prior converted or farmed wetlands?
4. What is the source of water recharge for the proposed easement?
5. What percentage of the proposed easement would contribute to additional floodway when existing levees are downgraded?
6. What percentage of the proposed easement would contribute to additional floodway when existing levees are downgraded?
7. Does the proposed easement lie adjacent to an impaired stream?
8. Is there a unique hydrologic feature in or abutting the site?
9. What Ecological Region does the proposed easement lie within?
10. What is the proximity of the proposed easement to another state, federal, or private wetland area?
11. Will the planned restoration benefit migratory birds and wetland-dependent wildlife?
12. Does the wetland restoration address carbon sequestration and improve climate change resiliency?
13. Would the restoration of the proposed easement provide habitat for Endangered, Threatened, or State Species of Concern?
14. Would the restoration of the proposed easement provide protection or restoration of native vegetative communities?
15. Is the proposed easement within a Missouri NRCS Source Water Protection Priority Area?
16. Is the proposed easement within a Missouri Wetland Emphasis Conservation Opportunity Area?