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Soil
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NATIONAL BULLETIN NO. 350-3-1

SUBJECT: NAT RES PROJ - FISCAL YEAR 1983 WATER RESOURCES COUNCIL (WRC)
REFERENCE HANDBOOK

Purpose. To distribute WRC's FY-83 Reference Handbook.

Expiration Date. This bulletin expires December 30, 1982.

Enclosed are copies of the Fiscal Year 1983 Reference Handbook compiled by the Water Resources Council. This handbook should aid in formulating and evaluating water resources management and development plans. Its contents include discount rates, new agricultural price standards, and other information, data, and guidance.

Planning staff leaders, water resources coordinators, economists, and others will find this handbook useful in water resources planning.

JOSEPH W. HAAS
Deputy Chief for
Natural Resource Projects

Enclosure

DIST: L (Info.), T (5 ea.), S (4 ea.), BAP (50)



The Soil Conservation Service
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FISCAL YEAR 1983

REFERENCE HANDBOOK

For Use with the Economic and Environmental
Principles and Guidelines for Water and
Related Land Resources Implementation Studies

U.S. WATER RESOURCES COUNCIL

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FOREWORD

This handbook has been compiled by the Water Resources Council staff with the assistance of member agencies to aid planners in formulating and evaluating water resources management and development plans. Several sets of information, data, or guidance are provided to comply with the Principles and Guidelines (P&G). The Principles and Guidelines are to be published to replace the Principles, Standards, and Procedures which are to be repealed.

The agency contacts listed herein will be advised of developments relating to the P&G and will pass this information on to field planners.

September 1982

i. Agency Contacts

The following persons will be advised of developments relating to this Handbook that affect their agencies and will pass this information on to planners.

Recommendations for changes in this Handbook may be submitted to:

1. Secretary, U.S. Department of the Interior
2. Secretary, U.S. Department of Agriculture
3. Assistant Secretary for Civil Works, U.S. Department of the Army
4. General Manager, Tennessee Valley Authority

I. Discount Rates

- A. Section 1.4.11 of the Principles and Guidelines states: "Discounting is to be used to convert future monetary values to present values. Calculate present values using the discount rate established annually for the formulation and economic evaluation of plans for water and related land resources."

The interest rate of 7 7/8% is to be used by Federal agencies in the formulation and evaluation of plans for water and related land resources for the period October 1, 1982 through and including September 30, 1983.

The rate has been computed in accordance with Section 80 of Public Law 93-251, and is to be used in the evaluation of National economic effects of water and related land resources plans for the purpose of discounting future benefits and computing costs, or otherwise converting benefits and costs to a common time basis.

The plan evaluation discount rate after September 30, 1983 can be obtained from any one of the affected Federal agencies.

Fiscal Year	B.B.C. A-47	S.D. 97	WRC 1968 Reg.	Prin. & Stand.	WRDA 1974 Sec. 80	WRC 1974 Notice
1957	2.500	1958	2.500			
1959	2.500					
1960	2.500					
1961	2.625					
1962	2.625	2.625				
1963		2.875				
1964		3.000				
1965		3.125				
1966		3.125				
1967		3.125				
1968		3.250				
1969		3.250	4.625			
1970			4.875			
1971			5.125			
1972			5.375			
1973			5.500			
1974			5.625	6.875	5.625	5.625
1975					5.875	5.875
1976					6.125	6.125
1977						6.375
1978						6.625
1979						6.875
1980						7.125
1981						7.375
1982						7.625
1983						7.875

Effective dates of the indicated documents:

Budget Bureau Circular A-47	(December 31, 1952 - May 15, 1962)
Senate Document 97	(May 15, 1962 - December 24, 1968)
Water Resources Council	(December 24, 1968 - October 25, 1973)
Principles and Standards	(October 25, 1973 - March 7, 1974)
WRDA of 1974 (Section 80)	(March 7, 1974 - Continuing)
Water Resources Council (1974)	(August 14, 1974 - Continuing)

B. Conversion factors for selected discount rates.

<u>Present Value of Annuity of \$1</u>		
<u>i%</u>	<u>50 years</u>	<u>100 years</u>
5.625	16.62554	17.70390
5.875	16.04106	16.96483
6.000	15.76186	16.61755
6.125	15.49091	16.28376
6.375	14.97253	15.65380
6.625	14.48359	15.06963
6.875	14.02195	14.52661
7.125	13.58565	14.02069
7.375	13.17288	13.54831
7.625	12.78201	13.54831
7.875	12.41153	12.69193
10.000	9.91481	9.99927

C. Present value of an annuity of \$1. at 7.875%.

$$PV = \sum_{t=1}^n \frac{1}{(1+i)^t} = \frac{1 - (1+i)^{-n}}{i}$$

t = 1

where: n = years of growth
t = year
i = interest rate (.07875 in this example)

<u>Year (t)</u>	<u>PV, \$1. Ann., 7-7/8%</u>	<u>Year (t)</u>	<u>PV, \$1. Ann., 7-7/8%</u>
1	.927	15	8.625
2	1.786	16	8.923
3	2.583	17	9.198
4	3.321	18	9.454
5	4.006	19	9.691
6	4.640	20	9.910
7	5.229	25	10.790
8	5.774	30	11.392
9	6.279	35	11.804
10	6.748	40	12.086
11	7.182	45	12.279
12	7.585	50	12.412
13	7.958	75	12.655
14	8.304	100	12.692

D. Formula for the present value of a compound growth series.

This formula applies in those cases where there is a benefit at the end of the first planning period that grows at a constant rate during successive planning periods. Although the initial benefit is not realized until the end of the first period, it and all successive benefits are discounted back to the beginning of the first period. If an initial benefit of B_1 grows at j percent for each of $t = 1, 2 \dots, n$ years and the applicable interest rate is i percent, then the present value of the stream of benefits is:

$$PV = \sum_{t=1}^n B_1 \frac{(1+j)^{t-1}}{(1+i)^t}$$

which simplifies to

$$= B_1 \left[\frac{(1+i)^n - (1+j)^n}{(i-j)(1+i)^n} \right]$$

where again

B_1 = initial benefit
 j = growth rate of benefits
 i = interest rate
 n = years of growth

Example: Assume benefits at end of first year are \$235,000, $i = 7\frac{7}{8}\%$, $j = 2\%$, $n = 50$ years, then

$$\begin{aligned} PV &= \$235,000 \frac{(1.07875)^{50} - (1.02)^{50}}{(.07875 - .02) (1.07875)^{50}} \\ &= \$3,756,180 \end{aligned}$$

E. Interest rates determined by the Department of the Treasury in accord with provisions of the Water Supply Act of 1958 (Section 301(b)).

Note: These rates are limited in application to calculation of interest during construction and repayment of construction costs allocated to water supply purposes under Title III of Public Law 85-500, the Water Supply Act of 1958 (Section 301(b)).

<u>Fiscal Year</u>	<u>Rate</u>	<u>Fiscal Year</u>	<u>Rate</u>
1959	2.670%	1971	3.463%
1960	2.699	1972	3.502
1961	2.632	1973	3.649
1962	2.742	1974	4.012
1963	2.936	1975	4.371
1964	3.046	1976	5.116
1965	3.137	1977	5.683
1966	3.222	1978	6.063
1967	3.225	1979	6.595
1968	3.253	1980	7.250
1969	3.256	1981	8.605
1970	3.342	1982	9.352
		1983	----- (to be determined after 9/30/82)

F. Interest rates determined by the Department of the Treasury relating to hydropower purposes under Secretarial Order RA 6120.2 Paragraph 11(b) of the Secretary of Energy and Departmental Manual 730 DM 3 superceding Secretarial Order 2929 of the Secretary of the Interior.

Note: These rates are limited in application to calculation of interest during construction and repayment of

construction costs allocated to hydropower purposes.

Thus, the principal to be repaid should include interest compounded over the period of construction.

<u>Fiscal Year</u>	<u>Rate</u>	<u>Fiscal Year</u>	<u>Rate</u>
1973	5.500%	1978	7.000%
1974	5.625	1979	7.500
1975	6.125	1980	8.000
1976	6.625	1981	8.500
1977	7.000	1982	9.000
		1983	(to be determined after 9/30/82)

II. Agricultural Price Standards

Purpose

The orderly development and use of water and related land resources require that the Council and its member agencies use a consistent set of economic standards and criteria when evaluating agricultural benefits. Agricultural price standards provide the price base for evaluating the agricultural effects of alternative plans for the development and management of water and related land resources.

Authority

The authority for these standards is set forth in the Water Resources Planning Act (P.L. 89-80) and by the Economic and Environmental Principles and Guidelines for Water and Related Land Resources Implementation Studies. These Principles and Guidelines state in part:

"Section 1.4.10 Prices

- (a) The prices of goods and services used for evaluation should reflect the real exchange values expected to prevail over the period of analysis. For this purpose, relative price relationships and the general level of prices for outputs and inputs prevailing during, or immediately preceding, the period of planning generally represent the real price relationships expected over the life of the plan, unless specific considerations indicate real exchange values are expected to change.
- (b) The general level of prices for outputs and inputs prevailing during or immediately preceding the period of planning is to be used for the entire period of analysis. In the case of agricultural planning, normalized prices prepared by the Department of Agriculture should be used."

Conceptual Basis for Normalized Agricultural Prices and Costs

The project evaluation process should yield valid estimates of the aggregate benefits and costs to those affected during the life of the projects and programs under consideration. Ideally, a set of relative price relationships representative of the period of analysis over which costs are incurred and benefits accrue is needed. Since price standard forecasting is not presently feasible the Principles and Guidelines suggest that current price relationships should generally be used. Therefore price relationships observed in a recent time period serve as a proxy for future prices. Current price relationships should not be distorted by short-term abnormalities. Further the prices should reflect a consistent price level. Agricultural prices and costs are generally influenced by highly variable factors such as weather, insect infestations, sudden demand changes, and inflationary forces. Thus, since a procedure, such as the one described in the next section, is needed to correct for the effects of these factors.

Computational Procedures

The estimates of current (1982) normalized prices shown in the following tables are derived from the commodity prices over the five-year period 1977-81.

The weight coefficients used in these calculations are estimated by a polynomial distributed lag regression technique.^{1/} A unique set of weights is estimated for each commodity or index from a 32 year time series (1950-81) of season average prices for that commodity or index. The polynomial distributed lag regression determines weight coefficients which place greater emphasis on more recent prices and less emphasis on earlier prices.^{2/}

The season average prices for the base period (1977-81) are deflated by the implicit price deflator for the Gross National Product (GNP) into constant (1967) dollars. Other deflators (such as the Index of Prices Received by Farmers) were deemed unsuitable because they confound inflationary adjustments with short-term changes in prices due to market forces. The weights described in the previous paragraph are used to derive a weighted average of the 1977-81 "real" prices, i.e., a normalized price expressed in 1967 dollars.

The weighted average "real" price is then multiplied by the implicit price deflator for the second quarter of 1982 in order to express the planning price in "current" 1982 values. For several commodities this method of computation yields a normalized price which exceeds the nominal prices for the years 1977-81.

Expressing the current normalized prices in terms of the general price level prevailing in 1982 allows for a comparison among prices of inputs and outputs on a constant price level basis. In past years, current normalized prices were estimated as averages of nominal prices over the previous 5 year period. This procedure resulted in a composite price level for that period. Since evaluation procedures require that current construction costs be used, the agricultural

^{1/} The theoretical rationale for applying the polynomial distributed lag procedure is presented in Robert D. Niehaus, "'Normalized'" Prices for Project Evaluation, "Agricultural Economics Research. Vol. 28, No. 2, Economic Research Service, USDA, Washington, D.C., April 1976.

^{2/} In mathematical terms, the weights were restricted to a second degree polynomial distribution, increasing monotonically from the weight for the earliest year (1977), where each individual weight is equal to or greater than zero but less than one, and where the sum of the weights equals one.

price standards based on a 5 year history reflected a slightly different price level. The present method minimizes the price level differential.^{3/} Even though the current procedures result in normalized prices which exceed current nominal prices, the price relationships among commodities and between prices received and paid are essentially the same.

State prices--The State normalized prices are obtained by multiplying the national normalized prices by the average ratio of the State price to the national commodity price for the period 1979-81. They also are expressed in 1982 dollars.

Use of Current Normalized Prices in Planning

Current normalized prices are to be used in all economic evaluations covered by the Principles and Guidelines, such as (1) evaluation of beneficial or adverse effects of alternative projects and programs under consideration, and (2) appraisals of economic impacts where such impacts are expressed in terms of value of production or income.

Special circumstances will require further price estimation, such as: (1) pricing of commodities not included in the price tables; (2) determination of price differentials within States; (3) determination of price differentials to reflect product quality differences from the average represented by published price data; and (4) adjustments to reflect the impacts of project or program actions on market prices. These and other special price problems should be approached in such a manner as to achieve consistency with the published estimation of current normalized prices.

Commodities not covered in price tables--In circumstances, where price data for one or more specific commodities are needed, they may be developed by using a three-year average (mean) for each of the desired commodities. Normalized prices derived by this procedure should be based on data for the years 1979-81, to be consistent with normalized commodity prices presented in this guideline.

Forest product prices are not included in the tables. Information on current (non normalized) prices for forest products can be obtained from the latest issue of The Demand and Price Situation for Forest Products, Forest Service, U.S. Department of Agriculture. The user should be cautioned that in order to be consistent with the agricultural prices in this report, the stumpage prices should be adjusted to reflect value added from harvesting.

Price differentials within States--Current normalized prices for a specific area within a State may be derived by computing the average local area-to-State price ratio for the 1979-81 period and multiplying by the State normalized price.

^{3/} This method also requires that the prices for inputs or other commodities not presented in these tables must be expressed in terms of the price level underlying the present computations, i.e., the second quarter of 1982. In this way the proper relationship between input and output prices will be maintained.

Price differential to reflect product quality--Published data do not provide, in most instances, a basis for deriving price estimates for particular quality attributes of a given agricultural product. Procedures for estimating such price differentials will vary from one set of circumstances to another. Since a standard procedure cannot be specified, each analyst confronted by such a problem must develop his own procedures. The basis used for estimating such price differentials should be fully documented in review reports.

Price impacts--As specified in the Principles and Guidelines, whenever implementation of a plan is expected to influence price significantly, the use of a price about midway between those expected with and without implementation may be justified. Special consideration should be given to price adjustments where a program induced shift from a deficit to a surplus production area is expected, or vice versa.

Additional Information

Additional information on the statistical procedures employed in these price standards may be obtained from the Economic Research Service, U.S. Department of Agriculture, 500 12th Street, S.W., Washington, D.C. 20250.

UNITED STATES: PRICES FOR PRINCIPAL
COMMODITIES AND CURRENT NORMALIZED PRICES

9/02/82

COMMODITY	UNIT	U.S. SEASON AVERAGE PRICES: 1982 PRICE LEVEL 1/					CURRENT NORMALIZED PRICES 3/
		1977	1978	1979	1980	1981 2/	
		DOL.	DOL.	DOL.	DOL.	DOL.	DOL.
FOOD GRAINS							
WHEAT, ALL 4/	BU.	3.43	4.07	4.77	4.52	3.86	4.19
RYE 4/	BU.	3.02	2.73	2.60	3.05	3.06	3.03
RICE 4/	CWT.	13.98	11.19	13.26	14.78	10.15	12.36
FEED GRAINS AND HAY							
CORN FOR GRAIN 4/	BU.	2.98	3.09	3.18	3.59	2.58	2.80
OATS 4/	BU.	1.61	1.65	1.72	2.07	1.96	1.90
BARLEY 4/	BU.	2.62	2.63	2.89	3.29	2.58	2.80
SORGHUM GRAIN 4/	CWT.	4.79	4.93	5.28	6.06	4.41	5.08
HAY, ALL (BALED)	TON	79.12	68.31	75.13	82.01	70.61	74.48
DRY BEANS	CWT.	29.76	23.73	28.79	32.34	23.96	27.15
SUGARBEETS 5/	TON	35.66	34.57	42.80	54.52	33.24	40.40
SUGARCANE FOR SUGAR 5/	TON	27.26	26.61	32.82	44.47	26.07	31.64
COTTON, LINT (UPLAND) 6/	LB.	0.768	0.797	.787	.859	.611	0.713
TOBACCO	LB.	1.75	1.82	1.77	1.76	1.80	1.78
OIL-BEARING CROPS							
COTTONSEED	TON	103.58	156.38	152.78	147.86	92.88	128.57
SOYBEANS FOR BEANS	BU.	8.66	9.14	7.93	8.74	6.72	7.64
PEANUTS HARVESTED FOR NUTS	LB.	0.309	0.289	.260	.290	.282	0.282
FLAXSEED	BU.	6.69	7.87	7.54	8.32	7.11	7.57
FRUITS							
APPLES, COMMERCIAL CROP 7/	LB.	0.155	.143	.138	.100	.118	0.125
ORANGES, ALL 8/	BOX	4.92	7.48	7.76	5.60	5.85	6.43
GRAPEFRUIT, ALL 8/	BOX	3.46	3.48	4.34	4.78	5.03	4.49
VEGETABLES							
POTATOES	CWT.	5.23	4.64	4.33	7.57	5.70	5.40
SWEETPOTATOES	CWT.	15.47	14.54	11.26	15.71	14.46	14.21

U.S. AVERAGE ANNUAL PRICES

LIVESTOCK							
STEERS AND HEIFERS	CWT.	54.96	70.92	88.13	77.28	65.86	72.76
FEEDER STEERS-8 MKTS	CWT.	56.50	79.16	94.82	80.57	66.60	76.08
COWS FOR SLAUGHTER	CWT.	35.80	49.11	63.13	52.79	43.59	49.68
CALVES	CWT.	54.37	81.07	111.99	88.71	67.55	80.71
SHEEP	CWT.	19.74	29.77	33.21	24.37	22.48	25.36
LAMBS	CWT.	75.58	86.01	84.21	73.47	57.94	69.01
HOGS	CWT.	58.05	63.65	52.78	43.90	46.33	48.28
DAIRY PRODUCTS							
MILK 9/	CWT.	14.32	14.54	15.15	15.02	14.56	14.78
POULTRY AND EGGS							
BROILERS, COMMERCIAL	LB.	.348	.361	.327	.320	.301	0.313
TURKEYS	LB.	.523	.598	.519	.477	.403	0.452
EGGS	DOZ.	.819	.716	.736	.650	.666	0.694
WOOL	LB.	1.061	1.022	1.090	1.018	.997	1.039

1/ SEASON AVERAGE PRICES ARE EXPRESSED IN TERMS OF THE PRICE LEVEL OF THE SECOND QUARTER OF 1982. FOR EXAMPLE, THE NOMINAL SEASON AVERAGE (MARKET) PRICE FOR WHEAT IN 1977 WAS \$2.33. CONVERTING THE 1977 MARKET PRICE TO THE 1982 PRICE LEVEL RESULTS IN \$3.43 PER BUSHEL. THUS, THE SERIES OF PRICES FOR 1977-81 IS EQUIVALENT TO THE CURRENT NORMALIZED PRICE ESTIMATES.

2/ PRELIMINARY

3/ THE CURRENT NORMALIZED PRICE IS EXPRESSED IN TERMS OF THE GENERAL PRICE LEVEL IN THE ECONOMY AS OF THE END OF THE SECOND QUARTER OF 1982.

4/ INCLUDES ALLOWANCE FOR LOANS OUTSTANDING AND PURCHASES BY THE GOVERNMENT VALUED AT THE AVERAGE LOAN AND PURCHASE RATE, BY STATES. DOES NOT INCLUDE PRICE SUPPORT PAYMENTS.

5/ DOES NOT INCLUDE PAYMENTS UNDER THE SUGAR ACT.

6/ PRICES BASED ON 480 POUND NET WEIGHT BALE.

7/ BOTH FRESH AND PROCESSED SALE PRICES (EQUIVALENT PACKINGHOUSE-DOOR RETURNS FOR WASHINGTON AND OREGON, EQUIVALENT FIRST DELIVERY POINT FOR CALIFORNIA AND "AS SOLD" FOR OTHER STATES).

8/ EQUIVALENT PACKINGHOUSE-DOOR RETURNS PER BOX FOR ALL USES.

9/ SOLD TO PLANTS AND DEALERS.

UNITED STATES: INDEXES OF PRICES RECEIVED BY FARMERS, PRICES PAID BY FARMERS

FARM WAGE RATES AND CONSTRUCTION COSTS, AND CURRENT NORMALIZED INDEXES

9/02/82

ITEM	INDEX NUMBERS -- 1982 PRICE LEVEL 1/					CURRENT NORMALIZED INDEX 3/
	1977	1978	1979	1980	1981 2/	
PRICES RECEIVED BY						
FARMERS						
ALL FARM PRODUCTS	270	288	304	284	267	280
ALL CROPS	283	278	282	278	271	276
LIVESTOCK AND LIVESTOCK PRODUCTS	258	298	324	290	264	284
PRICES PAID BY FARMERS						
ALL COMMODITIES BOUGHT						
FOR USE IN PRODUCTION						
FEED	295	298	313	319	312	313
LIVESTOCK	274	251	257	266	263	262
SEED	233	303	370	324	273	304
FERTILIZER	384	374	361	357	380	370
AGRICULTURAL CHEMICALS	267	247	247	281	275	269
FUELS AND ENERGY	231	202	189	185	184	185
FARM AND MOTOR SUPPLIES	298	291	348	439	454	439
AUTOS AND TRUCKS	243	234	239	255	256	254
TRACTORS AND SELF-PROP. MACHINERY	345	340	345	334	353	347
OTHER MACHINERY	351	355	365	373	382	378
BUILDING AND FENCING	362	365	370	376	379	377
MATERIALS						
WAGE RATES FOR HIRED FARM LABOR	337	340	343	338	331	336
CONSTRUCTION COSTS	333	332	334	331	324	329
COMPOSITE INDEX (U.S. DEPT. OF COMMERCE)	314	329	345	351	343	343
ENR CONSTRUCTION COST	354	354	353	348	347	349
WHOLESALE LUMBER PRICE (U.S. DEPT. OF LABOR)	407	442	447	376	343	382

1/ COMMODITY INDEX NUMBERS ARE EXPRESSED IN TERMS OF THE PRICE LEVEL OF THE SECOND QUARTER OF 1982. FOR EXAMPLE THE ALL FARM PRODUCTS INDEX NUMBER IN 1977 WAS 183. EXPRESSING THE 1977 VALUE IN TERMS OF THE 1982 PRICE LEVEL RESULTS IN AN INDEX OF 270.

2/ PRELIMINARY

3/ THE CURRENT NORMALIZED INDEX IN EACH COMMODITY IS EXPRESSED IN TERMS OF THE GENERAL PRICE LEVEL IN THE ECONOMY AS OF THE END OF THE SECOND QUARTER OF 1982.

STATES: CURRENT NORMALIZED PRICES FOR PRINCIPAL COMMODITIES - 1982 PRICE LEVELS

STATE	COMMODITIES														
	WHEAT ALL 1/	RYE 1/	RICE 1/	CORN FOR GRAIN 1/	OATS 1/	BARLEY 1/	SORGHUM GRAIN 1/	HAY ALL BALED	DRY BEANS	SUGAR BEETS 2/	SUGAR CANE	TON	TON	TON	TON
	BUSHEL	BUSHEL	CMT.	BUSHEL	BUSHEL	BUSHEL	CMT.	TON	CMT.	TON	TON	CMT.	TON	TON	TON
MAINE	0.0	3.0	0.0	0.0	1.59	3.4	0.0	69.50	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ME	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
VERMONT	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MASSACHUSETTS	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
RHODE ISLAND	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
CONNECTICUT	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW YORK	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW JERSEY	4.90	3.67	0.0	2.98	2.91	2.68	0.0	89.83	28.70	0.0	0.0	0.0	0.0	0.0	0.0
PA	4.14	3.89	0.0	3.14	2.22	2.31	0.0	79.25	0.0	0.0	0.0	0.0	0.0	0.0	0.0
PENNSYLVANIA	4.31	4.09	0.0	3.17	2.12	2.99	5.31	79.25	0.0	0.0	0.0	0.0	0.0	0.0	0.0
DELAWARE	4.19	3.80	0.0	3.40	0.0	2.27	0.0	81.34	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MARYLAND	4.21	3.61	0.0	3.40	2.12	2.26	0.0	81.34	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MICHIGAN	4.06	3.43	0.0	2.72	1.98	3.49	0.0	46.16	26.69	0.0	0.0	0.0	0.0	0.0	0.0
WISCONSIN	4.08	3.06	0.0	2.64	1.74	2.49	0.0	49.34	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MINNESOTA	4.25	3.14	0.0	2.55	1.81	2.60	0.0	61.53	23.94	0.0	0.0	0.0	0.0	0.0	0.0
OHIO	4.35	3.15	0.0	2.94	2.06	2.22	0.0	69.71	0.0	0.0	0.0	0.0	0.0	0.0	0.0
INDIANA	4.20	3.74	0.0	2.79	2.19	1.0	4.63	64.36	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ILLINOIS	4.19	3.17	0.0	2.64	1.95	2.56	0.0	4.77	63.28	0.0	0.0	0.0	0.0	0.0	0.0
IOWA	3.97	3.93	0.0	2.68	1.90	0.0	4.82	58.56	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MISSOURI	4.03	3.29	12.24	2.79	2.06	0.0	4.87	69.33	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NORTH CAROLINA	4.34	2.77	0.0	2.52	1.72	2.54	0.0	64.51	25.28	0.0	0.0	0.0	0.0	0.0	0.0
SOUTH CAROLINA	4.23	2.94	0.0	2.46	1.80	2.61	0.0	62.82	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NORTH DAKOTA	4.09	2.79	6.0	2.76	1.92	2.34	4.77	58.79	26.23	0.0	0.0	0.0	0.0	0.0	0.0
NEBRASKA	4.18	2.76	0.0	2.90	2.13	2.54	4.83	63.07	27.67	0.0	0.0	0.0	0.0	0.0	0.0
KANSAS	4.20	3.44	0.0	3.12	2.01	2.27	4.93	75.91	0.0	0.0	0.0	0.0	0.0	0.0	0.0
VIRGINIA	4.30	0.0	0.0	2.94	1.83	2.00	0.0	64.30	0.0	0.0	0.0	0.0	0.0	0.0	0.0
WEST VIRGINIA	3.95	3.00	0.0	3.07	1.83	2.20	5.14	70.77	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NORTH CAROLINA	4.17	3.14	0.0	2.76	2.24	2.24	4.78	65.65	0.0	0.0	0.0	0.0	0.0	0.0	0.0
KENTUCKY	4.10	0.0	0.0	3.13	2.37	2.59	4.98	55.34	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TENNESSEE	4.00	4.01	0.0	2.94	1.71	2.33	4.76	73.03	0.0	0.0	0.0	0.0	0.0	0.0	0.0
SOUTH CAROLINA	3.96	2.81	0.0	3.14	1.83	6.0	5.07	68.59	0.0	0.0	0.0	0.0	0.0	0.0	0.0
GEORGIA	0.0	3.0	0.0	3.16	0.0	0.0	0.0	73.56	0.0	0.0	0.0	0.0	0.0	0.0	0.0
FLORIDA	4.10	0.0	0.0	3.24	2.07	0.0	5.19	64.80	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ALABAMA	4.26	0.0	12.19	3.16	0.0	0.0	4.89	59.67	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MISSISSIPPI	4.04	0.0	12.16	3.13	2.08	6.0	4.83	52.00	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ARKANSAS	4.21	0.0	12.03	3.27	0.0	0.0	5.16	55.61	0.0	0.0	0.0	0.0	0.0	0.0	0.0
LOUISIANA	4.29	2.44	0.0	3.21	2.29	2.73	5.13	72.98	0.0	0.0	0.0	0.0	0.0	0.0	0.0
OKLAHOMA	4.14	3.24	13.01	3.14	2.06	2.63	5.33	69.35	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TEXAS	4.20	0.0	0.0	3.22	2.01	2.63	0.0	65.43	25.58	0.0	0.0	0.0	0.0	0.0	0.0
MONTANA	4.01	0.0	0.0	3.12	2.09	2.95	0.0	65.58	25.65	0.0	0.0	0.0	0.0	0.0	0.0
IDAHO	3.92	3.06	0.0	2.78	2.04	3.24	0.0	71.80	26.61	0.0	0.0	0.0	0.0	0.0	0.0
WYOMING	3.93	3.19	0.0	2.80	2.30	3.09	4.78	69.16	26.69	0.0	0.0	0.0	0.0	0.0	0.0
COLORADO	4.20	0.0	0.0	3.19	0.0	2.77	5.80	89.14	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW MEXICO	4.64	0.0	0.0	3.51	0.0	3.22	0.0	90.11	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ARIZONA	4.10	0.0	0.0	3.55	2.22	2.91	0.0	70.25	28.85	0.0	0.0	0.0	0.0	0.0	0.0
UTAH	4.16	0.0	0.0	3.22	2.22	2.91	0.0	70.25	28.85	0.0	0.0	0.0	0.0	0.0	0.0
NEVADA	4.37	0.0	0.0	3.40	2.27	2.94	0.0	85.87	26.82	0.0	0.0	0.0	0.0	0.0	0.0
WASHINGTON	4.30	3.31	0.0	3.41	2.95	0.0	6.15	79.40	33.90	0.0	0.0	0.0	0.0	0.0	0.0
OREGON	4.56	0.0	12.83	3.72	2.70	3.52	0.0	97.17	33.90	0.0	0.0	0.0	0.0	0.0	0.0
CALIFORNIA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ALASKA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
HAWAII	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

1/ INCLUDES ALLOWANCE FOR LOANS OUTSTANDING AND PURCHASES BY THE GOVERNMENT VALUED AT AVERAGE LOAN AND PURCHASE RATE. DOES NOT INCLUDE PRICE-SUPPORT PAYMENTS.
2/ DOES NOT INCLUDE PAYMENTS UNDER THE SUGAR ACT.

STATES: CURRENT NORMALIZED PRICES FOR PRINCIPAL COMMODITIES - 1982 PRICE LEVELS-CONTINUED

COMMODITIES

STATE	COTTON		TOBACCO		COTTON SEED		SOYBEANS		PEANUTS		APPLES		ORANGES		GRAPE-FRUIT		SWEET POTATOES	
	UPLAND	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED	SEED
	POUND	POUND	TON	BUSHEL	POUND	BUSHEL	POUND	BUSHEL	POUND	BUSHEL	POUND	BOX	BOX	BOX	BOX	BOX	BOX	BOX
MAINE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.188	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW HAMPSHIRE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.173	0.0	0.0	0.0	0.0	0.0	0.0	0.0
VERMONT	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.144	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MASSACHUSETTS	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.203	0.0	0.0	0.0	0.0	0.0	0.0	0.0
RHODE ISLAND	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.192	0.0	0.0	0.0	0.0	0.0	0.0	0.0
CUNNETT ISLAND	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.195	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW JERSEY	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.131	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW YORK	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.115	0.0	0.0	0.0	0.0	0.0	0.0	0.0
PENNSYLVANIA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.105	0.0	0.0	0.0	0.0	0.0	0.0	0.0
DELAWARE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.130	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MARYLAND	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.143	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MICHIGAN	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.293	0.0	0.0	0.0	0.0	0.0	0.0	0.0
WISCONSIN	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.169	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MINNESOTA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.223	0.0	0.0	0.0	0.0	0.0	0.0	0.0
OHIO	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.507	0.0	0.0	0.0	0.0	0.0	0.0	0.0
INDIANA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.165	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ILLINOIS	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.153	0.0	0.0	0.0	0.0	0.0	0.0	0.0
IOWA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.176	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MISSOURI	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.169	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NORTH DAKOTA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.42	0.0	0.0	0.0	0.0	0.0	0.0	0.0
SOUTH DAKOTA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.778	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEBRASKA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
KANSAS	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.124	0.0	0.0	0.0	0.0	0.0	0.0	0.0
KENTUCKY	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
VIRGINIA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.109	0.0	0.0	0.0	0.0	0.0	0.0	0.0
WEST VIRGINIA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.111	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NORTH CAROLINA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.288	0.0	0.0	0.0	0.0	0.0	0.0	0.0
SOUTH CAROLINA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.181	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MISSISSIPPI	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.183	0.0	0.0	0.0	0.0	0.0	0.0	0.0
LOUISIANA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.137	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ARKANSAS	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.123	0.0	0.0	0.0	0.0	0.0	0.0	0.0
OKLAHOMA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TEXAS	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.318	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MONTANA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
UTAH	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.182	0.0	0.0	0.0	0.0	0.0	0.0	0.0
WYOMING	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
COLORADO	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.106	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW MEXICO	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.156	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ARIZONA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.141	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEVADA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
WASHINGTON	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.150	0.0	0.0	0.0	0.0	0.0	0.0	0.0
OREGON	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
CALIFORNIA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.099	0.0	0.0	0.0	0.0	0.0	0.0	0.0
ALASKA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
HAWAII	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

3/ PRICES BASED ON A 480 POUND NET WEIGHT GALE.
 4/ FOUR POUND AND PROCESSED GALE PRICES (EQUIVALENT POUNDINGHOUSE-DIOR RETURNS FOR WASHINGTON AND OREGON,
 EQUIVALENT FIRST PRICES FOR CALIFORNIA AND "AS SOLD" FOR OTHER STATES).
 5/ EQUIVALENT POUNDINGHOUSE-DIOR RETURNS PER HBA FOR ALL USES.

STATES: CURRENT NORMALIZED PRICES FOR PRINCIPAL COMMODITIES - 1982 PRICE LEVELS-CONTINUED

	COMMODITIES													
	STEERS AND HEIFERS	CALVES	SHEEP	LAMBS	HOGS	MILK 6/	COMMER-CIAL BROTHERS	TURKEYS	EGGS	WOOL				
	CMT.	CMT.	CMT.	CMT.	CMT.	CMT.	POUND	POUND	DOZ	POUND				
MAINE	60.73	69.74	42.51	90.32	46.37	15.09	0.303	0.0	0.458	0.937				
NEW HAMPSHIRE	56.13	72.16	42.35	95.90	48.37	15.59	0.0	0.850	0.687	0.909				
VERMONT	64.30	74.23	41.50	88.11	48.37	15.32	0.0	0.0	1.026	0.971				
MASSACHUSETTS	61.17	74.40	47.30	99.07	48.37	15.06	0.0	0.827	0.918	1.013				
RHODE ISLAND	60.60	74.45	0.0	0.0	48.37	15.63	0.0	0.0	0.949	0.0				
CONNECTICUT	60.60	74.50	45.39	101.24	48.37	15.59	0.0	0.799	0.960	0.944				
NEW YORK	61.12	82.08	24.58	73.10	49.31	14.74	0.0	0.449	0.630	0.963				
NEW JERSEY	66.65	96.02	37.51	60.99	46.62	15.28	0.0	0.737	0.739	0.900				
PENNSYLVANIA	69.53	88.79	24.24	70.29	50.18	15.44	0.328	0.510	0.651	0.941				
DELAWARE	69.33	88.05	0.0	0.0	50.44	15.44	0.322	0.449	0.850	0.0				
MARYLAND	68.69	88.10	23.39	65.50	50.44	15.44	0.324	0.449	0.855	0.924				
MICHIGAN	67.44	82.57	20.07	67.57	48.96	14.86	0.347	0.487	0.594	0.840				
WISCONSIN	66.59	114.70	19.63	67.19	47.63	14.41	0.326	0.486	0.508	0.825				
MINNESOTA	66.83	81.60	21.26	68.10	48.37	14.02	0.351	0.435	0.571	0.829				
OHIO	67.44	75.07	27.91	67.37	49.04	14.82	0.305	0.457	0.622	0.808				
INDIANA	69.57	76.31	25.14	62.72	48.47	14.91	0.303	0.465	0.663	0.782				
ILLINOIS	73.98	74.82	20.56	63.24	48.68	14.70	0.0	0.486	0.685	0.821				
IOWA	72.24	71.70	27.79	67.57	48.16	14.29	0.454	0.438	0.563	0.832				
MISSOURI	72.67	78.34	27.85	66.23	47.42	14.37	0.316	0.449	0.530	0.840				
NORTH DAKOTA	75.21	83.79	24.03	60.40	45.48	13.49	0.0	0.471	0.442	0.849				
SOUTH DAKOTA	70.54	85.88	20.84	69.80	48.00	13.96	0.0	0.435	0.436	1.006				
NEBRASKA	72.04	82.75	26.74	68.89	48.26	14.89	0.312	0.498	0.506	0.863				
KANSAS	71.90	82.58	27.67	69.11	47.44	14.89	0.0	0.423	0.569	0.909				
VIRGINIA	67.13	76.20	22.58	66.84	48.95	15.13	0.299	0.442	0.650	0.905				
WEST VIRGINIA	64.04	71.01	23.93	60.68	47.23	14.82	0.349	0.442	0.625	0.979				
NORTH CAROLINA	64.23	71.01	26.90	66.29	48.33	15.88	0.296	0.446	0.784	0.913				
KENTUCKY	64.96	74.79	19.75	64.78	48.59	14.55	0.301	0.0	0.646	0.795				
TENNESSEE	64.66	74.54	29.50	66.87	48.28	15.01	0.294	0.0	0.710	0.866				
SOUTH CAROLINA	66.96	75.43	0.0	0.0	47.03	16.49	0.297	0.435	0.688	0.0				
GEORGIA	67.29	73.17	0.0	0.0	46.14	15.85	0.303	0.454	0.802	0.0				
FLORIDA	72.50	81.38	0.0	0.0	47.28	17.94	0.301	0.0	0.577	0.0				
ALABAMA	69.15	73.37	0.0	0.0	48.18	16.17	0.294	0.0	0.795	0.0				
MISSISSIPPI	70.12	76.37	0.0	0.0	48.99	15.55	0.324	0.0	0.821	0.0				
ARKANSAS	71.16	77.31	0.0	0.0	47.80	15.43	0.313	0.438	0.736	0.0				
LOUISIANA	70.32	76.66	26.50	67.89	47.47	16.39	0.318	0.0	0.820	0.637				
OKLAHOMA	74.86	78.97	19.59	64.95	47.27	15.47	0.314	0.449	0.775	0.862				
TEXAS	73.67	78.64	27.43	71.76	45.77	15.93	0.332	0.434	0.791	1.210				
MONTANA	74.14	80.50	21.47	65.81	46.13	14.52	0.0	0.0	0.712	1.140				
IDaho	72.12	79.34	19.03	67.50	48.08	13.88	0.0	0.0	0.605	1.017				
MTOWING	70.31	45.02	26.15	67.56	46.74	14.45	0.0	0.0	0.617	1.120				
COLORADO	72.77	84.36	22.04	76.82	48.75	15.98	0.0	0.809	0.664	1.071				
NEW MEXICO	72.41	81.96	27.04	68.56	48.54	16.15	0.0	0.0	0.734	1.111				
ARIZONA	74.71	73.45	21.58	68.93	51.47	15.25	0.0	0.0	0.573	1.065				
UTAH	73.60	72.76	19.66	65.99	45.94	14.22	0.0	0.510	0.574	1.044				
NEVADA	71.61	77.03	19.76	65.71	48.13	14.32	0.0	0.0	0.614	1.039				
WASHINGTON	73.04	78.98	13.63	67.45	50.73	14.52	0.304	0.0	0.617	0.930				
OREGON	67.02	72.13	17.44	60.26	48.05	14.90	0.183	0.464	0.646	0.968				
CALIFORNIA	73.12	73.05	20.04	69.35	52.50	14.36	0.304	0.469	0.614	1.032				
ALASKA	71.77	67.76	35.64	64.00	84.89	21.68	0.0	0.0	1.449	0.886				
HAWAII	61.59	67.66	0.0	0.0	82.09	21.13	3.524	0.0	0.904	0.0				

97 SOLD TO PLANTS AND DEALERS.

III. NONSTRUCTURAL MEASURES IN WATER RESOURCES PLANNING

Federal water policy has continued to include consideration of nonstructural measures in the formulation of Federal water resources planning. The Task Force on Federal Flood Control Policy 1/ noted in 1966 that, "There is inadequate recognition of the nature of the flood threat and the limitations of engineering works." Their report provided guidance for dealing with flood losses using a variety of means to complement or substitute for structural flood control measures. Congress established the policy that "consideration shall be given to nonstructural alternatives in any Federal surveys, plans, or designs for flood protection" in Section 73 of the 1974 Water Resource Development Act (P.L. 93-251). The Principles and Guidelines emphasize consideration of nonstructural measures in the formulation of all alternative plans.

Thus, the goal of water resource planning is to formulate the mix or package of structural and nonstructural measures that makes the most satisfactory contribution to the Federal objective, in consideration of other Federal, State, local, and international concerns.

Definition of the terms structural and nonstructural has not been resolved to the satisfaction of all planners. Traditional structural measures are those which modify the amount, quality, location, or timing of the water flow through construction projects such as reservoirs,

1/ Task Force on Federal Flood Control Policy. A Unified Program for Managing Flood Losses, House Document No. 465. 89th Congress, 2nd Session, Washington, DC 1966.

harbors, or channels. Nonstructural measures are those which modify the use of water or related land resources through such actions as modifications in public policies, alterations in management practices, regulatory changes, or modifications in pricing policies which provide complete or partial alternatives to structural measures for addressing water resources problems and opportunities. The emphasis on nonstructural measures is intended to obtain balanced consideration of all alternative measures in the formulation of water resource plans.

Consultants have prepared the following five reports designed to assist planners to broadening the scope of alternative plans for several purposes and benefit categories. The purpose of these documents is to provide field level water resource planners with guidance in identifying and formulating nonstructural options. The reports are available from the National Technical Information Service (NTIS), Springfield, VA 22151.

Hydroelectric Power - W.R.Z. Willey, "Nonstructural Alternatives to Hydroelectric Power."

Recreation - Patrick T. Miller (EDAW, Inc.) and Edward L. Perkins, "Recreational Aspects of Primarily Nonstructural Plans."

Flood Loss Reduction - Shaeffer & Roland, Inc., "A Conceptual Framework for Formulating Nonstructural Alternatives."

Navigation - Robert C. Waters, "Nonstructural Alternatives for Inland and Deep Water Navigation Planning."

Municipal and Industrial Water - IEP, Inc., "Nonstructural Alternatives in Municipal/Industrial Water Management."

IV. Floodplain Management Guidelines for Urban Flood Damage

The Without Project Condition Section (Principles and Guidelines Section 2.4.3b) of the Urban Flood Damage section of the NED Procedures lists several assumptions inherent in the definition of the without-project condition. Two of these assumptions refer to the adoption, enforcement, or certification of laws, ordinances, regulations, guidelines, or executive orders. Planners may wish to refer directly to these when formulating and evaluating management and development plans which have urban flood hazard reduction features.

Individual copies of the following documents may be obtained by writing to:

Federal Emergency Management Agency
P.O. Box 8181
Washington, DC 20024

1. Flood Disaster Protection Act of 1973 (P.L. 93-234) as amended.
2. 24 CFR 1910.3 and 1910.5 appeared in the Federal Register Part II on Tuesday, October 26, 1976. They have been recodified as 44 CFR 60 because the National Flood Insurance Program has been reassigned to FEMA from HUD.
3. Floodplain Management Guidelines have been developed by the Water Resources Council to interpret Executive Order 11988 Floodplain Management (43 FR 6030), May 24, 1977. These guidelines may also be used for Executive Order 11990 Protection of Wetlands where the wetlands in question are in a floodplain.
4. A Unified National Program for Floodplain Management transmitted by the President to Congress in January, 1980, offers a conceptual framework and description of terminology and tools for floodplain management.

V. Wetlands Evaluation Methodologies

The Environmental Laboratory, U.S. Army Engineer Waterways Experiment Station, Vicksburg, Mississippi, prepared a technical report for the Water Resources Council which summarizes and analyzes 20 wetland evaluation methodologies in use or under development. It also recommends programs to improve evaluation methodologies, particularly with respect to hydrologic values.

Copies of the report, Analysis of Methodologies Used for the Assessment of Wetlands Values, is available from:

U.S. Government Printing Office
Order and Inquiry Desk
Phone: (202) 783-3238

The basic evaluation framework of the wetlands evaluation methodologies summarized in the report is an assessment of technical and administrative characteristics for measuring values commonly attributed to wetlands (habitat, hydrologic, recreation, agriculture, and heritage). The technical characteristics are categorized as: data needs, key indicators of value, technical basis of evaluation, ability to reproduce results, ability to quantify values, sensitivity of the procedures to wetlands types and values, assessment of the vulnerability of wetlands and field testing. Administrative characteristics are categorized as: purpose of the methodology, field implementation needs, adaptability, assumptions, and constraints.

The tables on the following pages note the methodologies reviewed and summarize functional values measured by each methodology and the applicability

of each. Listed below are the citations for the methodologies included in the report.

Wetland Evaluation Methodology Citations

1. Brown, A., et al. 1974. "Rare and Endangered Species, Unique Ecosystems and Wetlands," Department of Zoology and Department of Botany and Bacteriology, University of Arkansas, Fayetteville, Ark.
2. Dee, N., et al. 1973. "Environmental Evaluation System for Water Resources Planning," Water Resources Research, Vol 9, No. 3, pp 523-534.
3. Fried, E. 1974. "Priority Rating of Wetlands for Acquisition," Transactions of the Northeast Fish and Wildlife Conference, Vol 31, pp 15-30.
4. Galloway, G. E. 1978. "Assessing Man's Impact on Wetlands," Sea Grant Publication No. UNC-SG-78-17 or UNC-WRRI-78-136, University of North Carolina, Raleigh, N.C.
5. Golet, F. C. 1973. "Classification and Evaluation of Freshwater Wetlands as Wildlife Habitat in the Glaciated Northeast," Transactions of the Northeast Fish and Wildlife Conference, Vol 30, pp 257-279.
6. Gupta, T. R., and Foster, J. H. 1973. "Valuation of Visual-Cultural Benefits from Freshwater Wetlands in Massachusetts," Journal of the Northeastern Agricultural Council, Vol 2, No. 2, pp 262-273.
7. Kibby, H. V. 1978. "Effects of Wetlands on Water Quality," Proceedings of the Symposium on Strategies for Protection and Management of Floodplain Wetlands and Other Riparian Ecosystems, General Technical Report No. CTR-WO-12, U. S. Department of Agriculture, Forest Service, Washington, D. C.
8. Larson, J. S. (ed.) 1976. "Models for Assessment of Freshwater Wetlands," Pub. No. 32, Water Resources Center, University of Massachusetts, Amherst, Mass.
9. Reppert, R. T., et al. 1979. "Wetlands Values: Concepts and Methods for Wetlands Evaluation," IWR Research Report 79-R-1, U. S. Army Engineer Institute for Water Resources, Fort Belvoir, Va.
10. Schuldiner, P. W., Cope, D. F., and Newton, R. B. 1979a. "Ecological Effects of Highway Fills on Wetlands Research Report," National Cooperative Highway Research Program Report No. 218A, Transportation Research Board, National Research Council, Washington, D. C.

- Schuldiner, P.W., Cope, D. F., and Newton, R. B. 1979b. "Ecological Effects of Highway Fills on Wetlands Users Manual," National Cooperative Highway Research Program Report No. 218B, Transportation Research Board, National Research Council, Washington, D. C.
11. Stearns, Conrad, and Schmidt - Consulting Engineers. 1979. "Analysis of Selected Functional Characteristics of Wetlands," Contract No. DACW 73-78-R-007, Reston, Va.
 12. Smardon, R. C. 1972. Assessing Visual-Cultural Values on Inland Wetlands in Massachusetts, Master of Science Thesis, University of Massachusetts, Amherst, Mass.
 13. Solomon, R. C., et al. 1977. "Water Resources Assessment Methodology (WRAM)--Impact Assessment and Alternative Evaluation," Technical Report Y-77-1, Environmental Effects Laboratory, U. S. Army Engineer Waterways Experiment Station, CE, Vicksburg, Miss..
 14. State of Maryland Department of Natural Resources (Undated). "Environmental Evaluation of Coastal Wetlands (Draft)," Tidal Wetlands Study, pp 181-208.
 15. U. S. Army Engineer Division, Lower Mississippi Valley. 1980. "A Habitat Evaluation System (HES) for Water Resources Planning," Vicksburg, Miss.
 16. U. S. Army Engineer Division, New England. 1972. "Charles River; Main Report and Attachments," Waltham, Mass.
 17. U. S. Department of Agriculture. 1978. "Wetlands Evaluation Criteria--Water and Related Land Resources of the Coastal Region, Massachusetts," Soil Conservation Service, Amherst, Mass.
 18. U. S. Fish and Wildlife Service. 1980. "Habitat Evaluation Procedures (HEP) Manual," 102 ESM, Washington, D. C.
 19. Virginia Institute of Marine Science. Undated. "Evaluation of Virginia Wetlands" (Mimeographed).
 20. Winchester, B. H., and Harris, L. D. 1979. "An Approach to Valuation of Florida Freshwater Wetlands," Proceedings of the Sixth Annual Conference on the Restoration and Creation of Wetlands, Tampa, Fla.

Summary of Critical Elements to be Measured for an Assessment of
Functional Values for 20 Wetland Evaluation Procedures

Method- ology Number	Citation	Habitats	Hydrology**	Recreation†	Agriculture/Silviculture††	Heritage
1	Brown, A., et al. 1974	Classification of prime and nonprime wetlands, life forms and sublife forms, classification according to use by man, wetland habitat classes and subclasses, size classes, wetland site types, surrounding habitat types, wetland cover types, wetland interspersion, wetland juxtaposition	NA	NA	NA	NA
2	Dev, N., et al. 1973	Interdisciplinary team must decide critical elements to be measured	Interdisciplinary team must decide critical elements to be measured	NA	Interdisciplinary team must decide critical elements to be measured	Interdisciplinary team must decide critical elements to be measured
3	Fried, E. 1974	(1) Biological productivity: total alkalinity, area with 6"-24" water depth, adjacent soil fertility, Soil Conservation Service Wildlife Suitability rating, vegetative interspersion, number of vegetative classes, plant species, fish and wildlife species, (2) vulnerability rating, and (3) additional factors	NA	NA	NA	NA
4	Galloway, G. E. 1978	Interdisciplinary team must decide critical elements to be measured	Interdisciplinary team must decide critical elements to be measured	NA	NA	Interdisciplinary team must decide critical elements to be measured

(Continued)

Note: NA. Not addressed.

* Habitat. Habitat functions include the related categories of common wetland plant and animal species, endangered, threatened, or rare plant and animal species, game species, commercial species, and nongame species.

** Hydrology. Hydrology functions include floodwater storage, shoreline protection, ground and surface water recharge and discharge, and water quality.

† Recreation. Recreation functions include water-required activities such as boating, sport fishing, photography, nature study, camping, etc.

†† Agriculture/Silviculture. These functions include harvestable products of wetlands such as cultivated crops, pastureland and hay crops, lumber, peat, etc.

(Sheet 1 of 7)

Methodology Number	Citation	Habitat	Hydrology	Recreation	Agriculture/Silviculture	Heritage
5	Galet, F. C. 1973	Wetland class richness, dominant wetland class, size category, subclass richness, site type, surrounding habitat type, cover types, vegetative interspersion, wetland juxtaposition, water chemistry	NA	NA	NA	NA
6	Gupta, T. R., and Foster, J. H. 1973	NA	NA	NA	NA	Scenic values: land form contrast, land form diversity, land use contrast, wetland type diversity, wetland size, water body size
7	Kibby, H. V. 1978	NA	Water quality: frequency of hydrologic periodicity, estimation of net primary productivity	NA	NA	NA
8	Larson, J. S., ed. 1976	Wetland class richness, dominant wetland class, size category, subclass richness, site type, cover types, vegetative interspersion, wetland juxtaposition	Presence of a useful water supply: base flow, test borings, surficial geology, ground water potential, electric map, drilling, and pumping sites	NA	NA	Land form contrast, land form diversity, wetland edge complexity, associated water body size, diversity of associated water bodies surrounding land use contrast, surrounding land use diversity, wetland type diversity, internal wetland contrast, wetland size
9	Keppert, R. T., et al. 1979	Productivity and food chain relations: net primary productivity, mode of detrital transport, food chain support, determination of key game, commercial, aesthetic species	Hydrologic periodicity, shoreline protection (vegetation, width, fetch, cultural development), flood water storage (vegetative cover), natural groundwater storage (soil depth, porosity, transmissivity, etc), water quality improvement (type of wetland, areal and waste loading relationships), geographical and locational factors	Investigator's professional judgment	Investigator's professional judgment	Investigator's professional judgment

(Cont. Inced)

Method-
ology
Number
10

Citation

Schuldiner, P. M.,
et al. 1979

Habitat

Potential biological impacts
on wetlands: change in wet-
land size, change in species
composition, change in class
composition, change in pri-
mary productivity and sec-
ondary productivity, sudden
mortality of aquatic spe-
cies, barrier to animal
movements, encouragement of
beaver activity, rare and
endangered species

Hydrology

Potential impacts on
physical properties:
(1) Impacts associated
with surface flows
(change in mean water
level, change in period-
icity, change in wetland
circulatory patterns),
(2) Impacts associated
with subsurface flows
(alteration of local
water table levels),
(3) Impacts associated
with creation of chan-
nels (drainage of sur-
face waters, periodic
flooding, and fertili-
zation change in reten-
tion storage), (4) Im-
pacts associated with
tidal flows (damping
of tidal variations,
alteration of salinity
patterns), (5) Impacts
associated with water
quality (turbidity,
sedimentation, chemical
pollution, temperature
patterns)

Recreation

NA

Agriculture/Silviculture

NA

Heritage

NA

Method- ology Number	Citation	Habitat	Hydrology	Recreation	Agriculture/Silviculture	Heritage
11	Stearns, Conrad, and Schmidt - Consulting Engineers. 1979	NA	(1) Water quality im- provement (vegetation types, wetland size, water residence time and velocity, hydraulic loading, wetland loca- tion), (2) Groundwater recharge (soils, wet- land size, evapotrans- piration rate, vegeta- tion, wet/dry cycles, presence of a multi- aquifer system, water quality, retention time), (3) Storm and flood water storage (area soils and water table, vegetation, roughness, topography), (4) Shoreline protec- tion (extent and type of vegetation, soils, frequency of inunda- tion, location and ele- vation of wetland, fetch, bottom rough- ness, cultural development)	NA	NA	NA
12	Swardon, R. C. 1972	NA	NA	Recreational car- rying capacity, recreational diversity	NA	Visual-cultural values: land form contrast, land form diversity, wetland edge complexity, associ- ated water body size, di- versity of associated water bodies, surrounding land use contrast and diversity, wetland type diversity, internal wet- land contrast, wetland size, multiple cultural attributes
13	Solomon, R. C., et al. 1977	Interdisciplinary team must decide critical elements to be measured	Interdisciplinary team must decide critical elements to be measured	Interdisciplinary team must decide critical ele- ments to be measured	NA	Interdisciplinary team must decide critical elements to be measured

(Continued)

Methodology Number	Citation	Habitat	Hydrology	Recreation	Agriculture/Silviculture	Heritage
14	State of Maryland, Dept of Natural Resources. Undated	Net primary production, wildlife food value, vegetation/water interspersed variable, vegetation form vegetation interspersed	NA	NA	NA	NA
15	U. S. Army Engineer Division, Lower Miss. Valley (HES). 1980	<p>A. Aquatic ecosystem evaluation</p> <p>1. Streams: sinuosity, fish species associations, turbidity, total dissolved solids, chemical type, benthic diversity. 2. Lakes/lentic habitats: mean depth, turbidity, total dissolved solids, chemical type, shoreline development, spring flooding, fish standing crop</p> <p>B. Terrestrial ecosystem evaluation</p> <p>1. Wooded swamps - bottomland hardwoods: species association, percent overstory, percent area undated, ground cover - understory coverage, mast proximity, tract size, number of trees more than 16 in. DBH, number of snags. 2. Terrestrial wildlife value of aquatic habitats: cover by aquatic plants distance to disturbance, water depth in August, distance to river, brush cover, flooding frequency, winter overflow, distance from woods, size of water body, and shallow water. Also evaluates seasonally overflowed bottomland hardwoods</p>	NA	NA	NA	NA

(Continued)

(Sheet 5 of 7)

Methodology Number	Citation	Habitat	Hydrology	Recreation	Agriculture/Silviculture	Heritage
16	U. S. Army Engineer Division, New England. 1972	Interdisciplinary team must decide critical elements to be measured; detailed analysis of wildlife in the watershed project area	Flood water storage: basic hydrologic analyses for determining storage contained in lakes and wetlands of watershed. Flow duration frequency, storage yield, dependability, peak discharge frequencies, past flood analysis	Estimated annual user days for various activities, inventory of recreation site supply, and analysis of activities and demands in the watershed	Interdisciplinary team must decide critical elements to be measured; detailed analysis required for present and projected activities in watershed	Interdisciplinary team must decide critical elements to be measured; detailed analysis required
17	U. S. Department of Agriculture. 1978	Fish habitat: principle wetland type, size, location of wetland, presence of fish cover, presence of game fish. Wetland wildlife habitat: principle wetland type, number of wetland types, diversity of adjacent land use, percent of perimeter with 300' wide buffer strip, size, islands	Flood control: (estimations) effective storage of wetland on total watershed above, effective storage of upstream reservoirs and wetlands on total watershed, effective storage on main stem between wetland and potential damage area or major confluence, distance downstream to potential damage area, severity of potential flood damage	Boating: principal wetland type used for boating, acreage, physical access, boatable stream present. Fishing: principal wetland type, physical size, wetland access. Nature study: diversity of plants and animals, percent of urban development within 300 ft of wetland perimeter. Hunting: waterfowl hunting, access for hunting	Forest management, percent public ownership of forest in wetland, stand size, portion of forest land with 81-100 percent crown closure, portion of wetland forested, predominant forest cover type, shape of forested wetland, type of soil, accessibility	Uniqueness: location, endangered species habitat, regionally rare plant community, migratory birds, size, archaeological, geological, or historical significance. Visual quality: number of public roads, overlooks accessible by path, deciduous woodland type, topography, islands, appearance and condition, wetland types
18	U. S. Fish and Wildlife (FEP). 1980	1. Determine applicability of NA FEP. 2. Define study limits. 3. Determine baseline habitat units. a. Definition of study area. b. Delineation of cover types. c. Selection of evaluation species. 4. Compare baseline areas. 5. Determination of future habitat units. 6. Comparison of proposed actions				

NA NA NA NA

(Continued)

Method-ology Number	Citation	Habitat	Hydrology	Recreation	Agriculture/Silviculture	Heritage
19	Virginia Institute of Marine Science. Undated	Vegetative production, wildlife food value, diversity of plant species, percent of marsh flooded daily, relative length of marsh-water interface	NA	NA	NA	NA
20	Winchester, B. H. and Harris, L. D. 1979	Determination of wetland size, wetland contiguity, vegetative structural diversity, and the type and amount of edge relative to wetland size	Determination of wetland size, wetland configuration, wetland contiguity, edge area relationships	NA	NA	NA

Summary of the Applicability Features to Various Types of Administrative Needs of 20 Wetland Evaluation Procedures

Methodology Number	Citation	Project Planning and Site Selection	Regulatory Actions	Impact Assessment	Management	Mitigation	Acquisition Needs for Preservation
1	Brown, A., et al. 1974	Not applicable; evaluation on only habitat functions	Applicable; does not have extensive time requirements, requires moderate to low technical skills, data, and degree of accuracy	Not applicable	Some application	Applicable; alternative wetlands may be identified	Applicable; high quality wetlands could be identified by the ranking process
2	Dee, N., et al. 1973	Applicable; developed for long-term Water Resources projects, interdisciplinary team approach	Not applicable; requires extensive amounts of time	Applicable; determine major and minor impacts and project alternatives	Not applicable	Not applicable	Not applicable
3	Fried, E. 1974	Not applicable	Not applicable	Not applicable	Not applicable	Applicable; may be useful for making "trade-offs"	Applicable; specifically developed for acquisition needs in New York; procedure also contains a separate economic evaluation instrument
4	Galloway, G. E. 1978	Applicable; requires extensive time requirements, graphic display of evaluation results	Not applicable	Applicable; impacts determined for various sites in wetland and watershed; utilizes expertise of interdisciplinary team, laymen, and project engineer	Not applicable	Not applicable	Not applicable
5	Galet, F. C. 1973	Not applicable	Applicable (habitat values); no extensive time or data requirements	Not applicable	Applicable; can be used to manage for maximum wildlife production and diversity	Applicable; numerical ranking may identify wetlands for possible "trade-offs"	Applicable; high quality wetlands may be identified for possible acquisition

(Continued)

Table 8 further describes these administrative needs.

(Sheet 1 of 4)

Methodology Number	Citation	Project Planning and Site Selection	Regulatory Actions	Impact Assessment	Management	Mitigation	Acquisition Needs for Preservation
6	Gupta, T. R., and Foster, J. H. 1973	Not applicable	Applicable; must be used in conjunction with other procedures because only scenic values are evaluated	Not applicable	Not applicable	Not applicable	Applicable; wetlands of outstanding scenic quality could be identified for purchase
7	Kibby, H. V. 1978	Not applicable	Applicable; does not require extensive time requirements, technical skills, or high degree of accuracy to produce general evaluation of water quality	Not applicable	Not applicable	Not applicable	Not applicable
8	Larson, J. S., ed. 1976	Not applicable**	Applicable; numerous functions are evaluated in a time- and cost-efficient manner	Not applicable***	Applicable; sub-models in the procedure may be useful (habitat); management of visual-cultural attributes	Applicable; numerical ranking instrument may allow "trade-offs"	Applicable; high quality wetlands could be identified by "red flag" features
9	Repper, R. T., et al. 1979	Not applicable†	Applicable; a narrative evaluation summary can be prepared in a short time frame	Not applicable	Limited application	Applicable; lower quality wetlands could be identified for alternative development sites	Limited application; high quality wetlands not specifically "earmarked"

(Continued)

** J. S. Larson indicated that the procedure is applicable to project planning and site selection and impact assessment.
† R. T. Repper has indicated that the methodology is applicable for preliminary project planning.

(Sheet 2 of 4)

Method-ology Number	Citation	Project Planning and Site Selection	Regulatory Actions	Impact Assessment	Management	Mitigation	Acquisition Needs for Preservation
10	Schuldiner, P. W., et al. 1979	Applicable; requires extensive time requirements, large amounts of data, high degree of accuracy, and technical skills for biological and hydrological functions	Not applicable	Applicable; determination of high, moderate, and low impacts of physical structures on habitat and hydrology values of wetlands	Not applicable	Applicable; procedure specifically identifies mitigation practices to avoid or reduce impacts	Not applicable
11	Stearns, Conrad, and Schmidt - Consulting Engineers. 1979	Applicable; requires extensive amounts of time, expertise, and accuracy for implementation. A thorough hydrological investigation is required	Not applicable	Not applicable	Not applicable	Not applicable	Not applicable
12	Shardon, R. C. 1972	Not applicable	Applicable; no extensive time or technical skill requirements	Not applicable	Not applicable	Applicable; trade-offs may be possible by an identification of low quality wetlands	Applicable; high quality wetlands can be identified from red flag features
13	Solomon, R. C., et al. 1977	Applicable (Water Resource projects); extensive time, expertise, and degree of accuracy requirements	Not applicable	Applicable; interdisciplinary team determination	Not applicable	Not applicable	Not applicable
14	State of Maryland. Dept of Natural Resources. Undated	Not applicable	Applicable; time, cost, technical skill, and degree of accuracy requirements are moderate (habitat)	Not applicable	Applicable; for site-specific management needs	Applicable; numerical rankings may be useful	Applicable; may be used to identify high quality wetlands

(Continued)

(Sheet 3 of 4)

Methodology Number	Citation	Project Planning and Site Selection	Regulatory Actions	Impact Assessment	Management	Mitigation	Acquisition Needs for Preservation
15	U. S. Army Engineer Division, Lower Mississippi Valley (HES). 1980	Applicable	Not applicable††	Applicable	Applicable for assessing alternative management plans	Not applicable	Applicable for determining habitat value for acquiring mitigation lands
16	U. S. Army Engineer Division, New England. 1972	Applicable; requires extensive time, costs, expertise, and levels of accuracy for implementation	Not applicable	Not applicable	Not applicable	Not applicable	Not applicable
17	U. S. Department of Agriculture. 1978	Not applicable	Applicable; can be used to evaluate a variety of functions in a cost-efficient fashion	Not applicable†	Not applicable	Not applicable	Applicable; high quality wetlands could be identified for possible purchase
18	U. S. Fish and Wildlife Service (HEP). 1980	Applicable; usually requires extensive time and costs. Requires expertise and identifies levels of accuracy for application	Applicable††	Applicable	Applicable	Applicable; can be used to determine acreage needed to maintain habitat quality level and best means to offset potential loss in quality	Applicable
19	Virginia Institute of Marine Science. Undated	Not applicable	Applicable	Not applicable	Applicable	Applicable	Not applicable
20	Winchester, B. H., and Harris, L. D. 1979	Not applicable§	Applicable; does not require extensive time, expertise, and data requirements	Not applicable	Not applicable	Some application	Possible application; numerical rankings may be useful for determination of high quality wetlands

†† "Can be used to evaluate impacts on wetlands." (Author comment.)

† The U. S. Soil Conservation Service has indicated that the methodology is applicable to impact assessment.

‡ The authors have indicated that the procedure is applicable to regulatory needs but is frequently limited because of the time requirement and manpower funding limitations. A decision must be based on individual user needs.

§ The author indicated that the methodology is relevant to project planning and site selection.

VI. Approved Regional Models for Estimating Recreation Demand

The NED Benefit Evaluation Procedures (Section 2.8.9) define regional use estimating models as "statistical models that relate use to the relevant determinants based on data from existing recreation sites in the study area. The use of regional models can economize on resources required for site-specific studies." This does not preclude the use of household surveys, automobile registration and roadside surveys as a source for data in addition to that obtained from existing recreation sites.

An Interagency Recreation Task Force established in January, 1981, developed the following guidelines for Regional Recreation Models.

GUIDELINES FOR REGIONAL RECREATION MODELS

Introduction or Purpose

The purpose of these guidelines for recreation models is to encourage development of meaningful regional use and benefit estimating models consistent with the intent of the National Economic Development Benefits Evaluation Procedures (Section 2.8.9). These guidelines should foster interagency cooperation in model development by providing a common set of criteria and characteristics of desirable regional models.

Nature of the Criteria

The criteria are based on the planning and evaluation information that models should provide rather than their detailed structural characteristics. This emphasis on model performance will permit innovation and flexibility in model design, choice of variables, data collection strategies, and development of recreation use estimates. Good estimating models, in general, are based on statistically sound methodologies, incorporate relevant variables, are replicable, and have predictive power. Specifically, regional recreation models should yield an empirical estimate of demand applied to the particular project or site based on: (1) socioeconomic characteristics of market area population; (2) qualitative characteristics and uniqueness of the recreation resources; and (3) costs and characteristics of substitute recreation opportunities. Models should permit generation of recreation use projections over time that vary with underlying determinants of demand, and allow for evaluation of gains and losses in the study area.

The model should reflect the effects of site congestion of the users' willingness to pay for the recreation opportunity and then be able to evaluate the possible long term effects of congestion on site characteristics.

Concept of the Region

The region must be determined by a combination of factors based on relevant activities (functional), types of recreation resources, geographical boundaries (spatial), geographic distribution of prospective recreation users, etc. A helpful step is to take into account existing or future sites that may be significant substitutes for the proposed site(s). Thus, the concept of the region, as defined in the NED Procedures, is not to use pre-established areas, but to define regions iteratively during the study as planners develop parameters for a cross section of sites and determine which are relevant to water related activities of the proposed sites. Planners should choose a sample containing a representative number of sites so that the variables will have predictive power.

Application of the Model

The model should be able to be applied to sites rather than to market areas because water resource planning is designed to produce changes at specific locations rather than to abstract area-wide markets of recreation goods and services. The estimates of value to be obtained from the model should be consistent with and of a level of precision similar to the estimates of value derived for other goods and services produced by a plan.

The procedures should be readily applicable to evaluating proposed changes on the availability of the specific recreation opportunities affected by the plans. For example, can the model estimate the benefit of an additional opportunity of a recreation activity at a particular location? Have questions concerning the relevant resources and sites been included in the household or similar surveys?

When meaningful to the resource situation being evaluated, the consideration of substitution should account for choices among (a) recreational and non-recreational activities, (b) alternative recreational activities, and (c) alternative sites for identical activities.

By following these guidelines, the regional recreation models developed by planners and researchers should be realistic in terms of their applicability to the water based recreation setting being evaluated.

VII. Unit Day Values for Recreation

The Principles and Guidelines provide three methods for evaluation of the beneficial and adverse effects of project recreation on national economic development (NED). These three approaches (travel cost, contingent valuation, and unit day values) are set forth in Section VIII, NED Benefit Evaluation Procedures: Recreation. In addition, Appendices 1-3 to Section VIII contain detailed explanations of the three evaluation methods. The range of approved unit day values for FY-83 are:

General recreation	\$1.60	-	\$ 4.80
Specialized recreation	\$6.50	-	\$19.00

Where evidence indicates a value outside the published range, use either the travel cost or contingent valuation method for the evaluation of recreation benefits. The tables included in Section VIII, Appendix 3 are intended as guidance to planners in the selection of unit day values for particular recreation activities.

The five criteria and associated measurement standards used in the Unit Day Value Method are designed to reflect quality, relative scarcity, ease of access, and aesthetic features. Table VIII-3-2 can be used to assign points for general recreation such as picnicking, camping, hiking, riding, cycling, fishing, and hunting. Table VIII-3-3 can be used to assign points for specialized recreation such as big game hunting, wilderness pack trips, white water canoeing, and other relatively unique experiences.

Table VIII-3-1 converts the point ratings to dollar values and are applicable for fiscal year 1983. They should not be used for future years. A copy of Table VIII-3-1 for FY-83 follows. This table may be used to convert points to a unit day dollar value if the point assignment method is used to select a unit day value. This table should be adjusted for FY-84 and subsequent years to reflect changes in the Consumer Price Index after July 31, 1983.

Conversion of Points to Dollar Values - (FY-1983)
 (Table VIII-3-1 from Section VIII NED Benefit Evaluation Procedures: Recreation)

Activity Categories	POINT VALUES										
	0	10	20	30	40	50	60	70	80	90	100
.....dollars.....											
General Recreation	1.60	1.90	2.10	2.40	3.00	3.40	3.70	3.90	4.30	4.60	4.80
General Fishing & Hunting	2.30	2.60	2.80	3.10	3.40	3.70	4.10	4.30	4.60	4.70	4.80
Specialized Fishing & Hunting	11.20	11.50	11.70	12.00	12.30	13.50	14.70	15.60	16.80	18.00	19.00
Specialized Recreation Other than Fishing & Hunting	6.50	6.90	7.40	8.00	8.50	9.60	10.60	12.80	14.90	17.00	19.00

VIII. Recreation Economics Bibliography

A recently compiled (July 1981) bibliography on Recreation Economics is now available. The USDA Forest Service sponsored by the International Union of Forestry Research Organizations and George Washington University Department of Human Kinetics and Leisure Studies conducted a comprehensive search of the literature on the economics of outdoor recreation as it relates to forestry. Research from 30 nations is included in their publication, Outdoor Recreation Economics: Methods of Valuing Recreation Resources.

To obtain a copy of this bibliography, contact:

H. Fred Kaiser
Forest Service, USDA
P.O. Box 2417
Washington, DC 20013

IX. Criteria for Designation of Areas Eligible for NED Benefits from Employment of Previously Unemployed Labor Resources

The NED Benefit Evaluation Procedures, Section XI, include criteria for the identification of "substantial and persistent" unemployment areas. The criteria were formerly used by the Economic Development Administration in designating qualified areas under subsection 1 of Title IV of the Public Works and Economic Development Act of 1965 (Pub. L. 89-136, as amended). These criteria state that substantial and persistent unemployment exist in an area when:

(1) The current rate of unemployment, as determined by appropriate annual statistics for the most recent 12 consecutive months, is 6 percent or more and has averaged at least 6 percent for the qualifying time periods specified in paragraph (2) and

(2) The annual average rate of unemployment has been at least:
(i) 50 percent above the national average for three of the preceding four calendar years, or (ii) 75 percent above the national average for two of the preceding three calendar years, or (iii) 100 percent above the national average for one of the preceding two calendar years.

The determinations of substantial and persistent unemployment were based on the following national unemployment rates for the relevant time periods provided by the Bureau of Labor Statistics:

<u>1977</u>	<u>1978</u>	<u>1979</u>	<u>1980</u>	<u>1981</u>
7.0	6.0	5.8	7.1	7.6

The current rate of unemployment for the most recent twelve months covers the period ending July 31, 1982.

The appropriateness of including benefits from use of otherwise unemployed or underemployed labor will be determined in consideration of economic conditions at the time the project plan is submitted for authorization and for appropriations to begin construction.

For further information relating to the designation of these areas contact Agency Contacts listed herein. For information regarding the development of the data, contact Ray Konstant, BLS, at (202) 523-1038.

X. OBERS Projections, Regional Economic Activity in the U.S.

The 1980 OBERS Projections (BEA Regional Projections) were issued in mid September 1981. A summary of the results for each state from the 1980 Projections is included here. Table 1 presents data on the absolute levels of total earnings, employment, population, and personal income historically (1969 and 1978) and projected (1985 and 2000). Table 2 presents percent shares of the U.S. for total earnings, employment, and population, and per capita income (in absolutes and relative to the Nation) for these same years.

The 1980 OBERS projections printed in 11 volumes (titles, GPO reference numbers, and cost given below) are available from the Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402.

1980 OBERS BEA REGIONAL PROJECTIONS

Volume I:	Methodology, Concepts, and State Data 003-010-00090-2 \$6.00
Volume II:	BEA Economic Areas 003-010-00091-1 \$7.00
Volume III:	Standard Metropolitan Statistical Areas 003-010-00092-9 \$8.00
Volume IV:	BEA Region 1 - New England 003-010-00093-7 \$4.50
Volume V:	BEA Region 2 - Mid East 003-010-00094-5 \$5.00
Volume VI:	BEA Region 3 - Great Lakes 003-010-00095-3 \$6.00

Volume VII: BEA Region 4 - Plains
003-010-00096-1 \$5.50

Volume VIII: BEA Region 5 - Southeast
003-010-00097-0 \$7.00

Volume IX: BEA Region 6 - Southwest
003-010-00098-6 \$5.00

Volume X: BEA Region 7 - Rocky Mountains
003-010-00099-6 \$4.75

Volume XI: BEA Region 8 - Far West and BEA Region 9 - Alaska and Hawaii
000-010-00100-3 \$5.00

TABLE 1

	BEA REGIONAL ECONOMIC PROJECTIONS															
	TOTAL EARNINGS (MILLIONS OF 1972 DOLLARS)				TOTAL EMPLOYMENT (THOUSANDS)				TOTAL POPULATION (THOUSANDS)				TOTAL PERSONAL INCOME (MILLIONS OF 1972 DOLLARS)			
	1969	1978	1985	2000	1969	1978	1985	2000	1969	1978	1985	2000	1969	1978	1985	2000
CT	11844	13424	17049	24981	1350	1502	1667	1802	3000	3099	3232	3541	15735	18416	23022	33601
ME	2665	3391	4503	7463	419	491	558	666	992	1091	1138	1317	3357	4589	5999	9914
MA	20320	22982	28766	40761	2546	2784	2977	3069	5650	5774	5809	6037	25532	30510	37898	53746
NH	2106	2997	4185	7102	316	415	495	597	724	871	970	1174	2892	4285	5847	9839
RI	3035	3366	4314	6806	416	445	490	552	932	935	955	1060	3837	4640	5885	9186
VT	1312	1627	2180	3480	193	228	261	299	437	467	522	586	1607	2142	2851	4550
DE	2115	2650	3477	5566	252	283	321	374	540	583	614	706	2604	3313	4310	6852
DC	6216	7547	9021	12545	647	654	693	707	762	674	641	633	3730	3410	5048	6883
MD	12728	15872	19751	29145	1576	1801	1986	2147	3868	4143	4239	4574	17424	23054	29131	43342
NJ	25391	30127	38644	57445	2913	3248	3640	3970	7095	7327	7615	8329	34949	42865	54267	80311
NY	73404	74037	88767	117118	8048	7784	8193	8004	18105	17748	17316	16559	88535	97373	115323	152170
PA	39687	46444	58440	83428	4951	5217	5655	5854	11741	11750	11728	11851	48240	60660	75150	106891
IL	43275	51968	66360	96021	4972	5338	5877	6221	11039	11243	11544	12264	52632	66477	84038	120891
IN	17798	22088	29143	45388	2189	2482	2785	3098	5143	5374	5680	6199	20985	27598	36181	55990
HI	33027	41876	54229	83011	3481	3989	4523	5103	8781	9189	9553	10368	39325	51990	66423	99818
OH	37696	44882	58088	86155	4463	4870	5432	5833	10563	10749	11054	11622	45090	56304	72242	106703
WI	14084	18348	23997	36436	1849	2215	2516	2777	4378	4679	4928	5366	17360	23494	30512	46526
IA	8677	11412	14390	21609	1204	1424	1552	1698	2805	2896	2959	3196	10907	15165	19144	28854
KS	6448	8923	11717	18463	955	1146	1287	1456	2236	2348	2467	2707	8766	12281	15774	24270
MN	12449	16934	22626	36687	1588	1989	2289	2662	3758	4008	4302	4984	15094	21120	28016	45141
MO	15379	19130	24549	36526	2057	2297	2533	2712	4640	4860	5001	5256	17921	23609	30227	44658
NE	4578	5963	7529	11496	665	795	866	955	1474	1565	1618	1746	5776	7873	9962	15249
ND	1664	2466	3061	4785	263	327	355	387	621	652	673	727	2068	3230	4086	6393
SD	1678	2267	2934	4503	289	340	368	397	668	690	707	751	2184	3027	3897	5942
AL	8526	12244	16403	26796	1304	1584	1802	2073	3440	3742	3935	4231	10477	15779	21220	34622
AR	4281	6657	8699	14282	725	931	1052	1237	1913	2186	2274	2514	5553	8920	11659	19131
FL	19150	29129	40229	69629	2642	3808	4557	5673	6641	8594	10191	12683	25789	43420	62512	111660
GA	13502	18475	24450	40273	1984	24429	2736	3171	4551	5084	5438	6251	15923	22976	30700	51309
KY	8273	11824	17005	29187	1213	1484	1763	2112	3198	3498	3792	4279	10362	15404	21725	36859
LA	9339	14016	19566	33469	1346	1699	2006	2428	3619	3966	4297	4901	11610	17815	24577	41827
MS	4753	6845	9375	16727	812	1008	1163	1445	2220	2404	2557	2981	5838	8944	12178	21733
NC	14779	19847	26438	43896	2288	2748	3098	3620	5031	5377	5978	6871	17018	24686	33184	55773
SC	6716	9650	12934	22305	1094	1378	1567	1898	2501	2918	3146	3672	12667	19061	26423	45243
TN	10738	15304	21317	36189	1618	2029	2412	2909	3897	4357	4761	5649	12667	19061	26423	45243
VA	13815	19430	26039	42632	1980	2421	2785	3273	4614	5148	5566	6432	17728	26497	35301	57567
WV	4388	6314	9292	15186	602	742	885	1024	1746	1860	2023	2129	5398	8218	11692	18570
AZ	5213	8729	12133	21036	672	1057	1279	1595	1737	2354	2794	3442	6498	11588	16801	28906
NH	2629	4111	5639	9402	370	521	612	730	1011	1212	1346	1537	3221	5332	7323	12263
OK	6861	9894	13698	22364	998	1268	1471	1726	2535	2880	3124	3557	8795	13684	18509	29997
TX	33260	52730	73985	128361	4620	6235	7418	9232	11045	13014	14812	18130	40871	67202	93966	162804
CO	6934	11361	16635	29824	931	1360	1718	2206	2166	2670	3178	4042	8642	14649	20979	37339
ID	1969	3205	4405	7587	288	418	488	594	707	878	1000	1194	2390	4138	5705	9776
MT	1923	2719	3642	6137	276	361	406	473	694	785	829	926	2457	3617	4756	7812
UT	2888	4668	6915	12809	408	585	737	957	1047	1307	1556	1904	3464	5748	8437	15372
WY	993	1972	3032	5268	148	227	294	367	329	424	537	669	1266	2453	3728	6415
CA	76192	102375	134313	212112	8458	10796	12475	14662	19711	22294	24456	28443	93591	132519	173414	272683
NV	2000	3417	5215	10158	232	395	535	774	480	663	873	1348	2306	4148	6428	12968
OR	6590	10277	14451	25900	854	1175	1436	1859	2062	2444	2850	3652	8101	13157	18461	33602
WA	12003	16511	22891	36172	1431	1763	2138	2504	3343	3774	4288	4933	14759	21517	29668	46859
AK	1387	2810	3679	6881	140	210	259	375	296	403	473	674	1406	2913	3952	7636
HI	2943	3932	5247	8601	379	478	558	667	743	885	1005	1229	3501	4993	6731	11184
US	679459	879168	1153351	1810100	85416	101118	114965	130943	201298	218051	232346	259845	834161	1139744	1491758	2336905

TABLE 2

	BEA REGIONAL ECONOMIC PROJECTIONS																			
	SHARE OF TOTAL EARNINGS (PERCENT)				SH. OF TOT. EMPLOYMENT (PERCENT)				SH. OF TOT. POPULATION (PERCENT)				PERCAPITA INCOME (1972 DOLLARS)				PERCAPITA INC. RELATIVE (U.S.-100)			
	1969	1978	1985	2000	1969	1978	1985	2000	1969	1978	1985	2000	1969	1978	1985	2000	1969	1978	1985	2000
CT	1.7	1.5	1.5	1.4	1.6	1.5	1.4	1.4	1.5	1.4	1.4	1.4	1.4	1.4	1.4	1.4	1.4	1.4	1.4	1.4
DE	1.8	1.7	1.6	1.6	1.8	1.8	1.6	1.6	1.9	1.9	1.8	1.8	1.8	1.8	1.8	1.8	1.8	1.8	1.8	1.8
FL	3.4	3.4	3.3	3.2	3.4	3.2	3.0	3.0	3.5	3.4	3.3	3.2	3.2	3.2	3.2	3.2	3.2	3.2	3.2	3.2
GA	8.4	7.7	6.5	9.4	7.7	7.1	6.1	6.1	9.0	8.1	7.5	6.4	4.890	5.486	6.660	9.189	11.8	10.5	10.4	10.2
IA	5.8	5.3	5.1	4.6	5.8	5.2	4.9	4.5	5.8	5.4	5.0	4.6	6.408	5.163	6.408	9.019	9.9	9.9	10.0	10.0
IL	6.4	5.9	5.7	5.3	5.8	5.3	5.1	4.8	5.5	5.2	5.0	4.7	4.768	5.913	7.280	9.858	11.5	11.3	11.3	11.0
IN	2.6	2.5	2.5	2.5	2.6	2.5	2.4	2.4	2.6	2.5	2.4	2.4	4.080	5.135	6.370	9.032	9.8	9.8	9.9	10.0
KS	4.9	4.8	4.7	4.6	4.1	3.9	3.9	3.9	4.4	4.2	4.1	4.0	4.478	5.658	6.953	9.627	10.8	10.8	10.8	10.7
LA	5.6	5.1	5.0	4.8	5.2	4.8	4.7	4.5	5.2	4.9	4.8	4.5	4.269	5.238	6.535	9.181	10.3	10.0	10.2	10.2
MA	2.1	2.1	2.0	2.0	2.2	2.2	2.1	2.1	2.2	2.1	2.1	2.1	3.965	5.021	6.192	8.671	9.6	9.6	9.6	9.6
MD	1.3	1.3	1.2	1.2	1.4	1.4	1.3	1.3	1.4	1.4	1.3	1.2	3.888	5.237	6.470	9.029	9.4	10.0	10.1	10.0
MI	1.0	1.0	1.0	1.0	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.0	3.920	5.231	6.394	8.967	9.5	10.0	10.0	10.0
MN	1.9	2.0	2.0	2.0	1.9	2.0	2.0	2.0	1.9	1.8	1.9	1.9	4.017	5.269	6.513	9.058	9.7	10.1	10.1	10.1
MO	2.3	2.2	2.1	2.0	2.4	2.3	2.2	2.1	2.3	2.2	2.2	2.0	3.862	4.858	6.045	8.496	9.3	9.3	9.4	9.4
NE	7.7	7.7	7.6	7.6	7.8	7.8	7.7	7.7	7.7	7.7	7.7	7.7	3.919	5.029	6.158	8.734	9.5	9.6	9.6	9.7
ND	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	3.330	4.955	6.070	8.789	8.0	8.0	8.0	8.0
OH	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	2.3	3.269	4.390	5.509	7.909	7.9	8.4	8.6	8.8
OK	1.3	1.4	1.4	1.5	1.5	1.6	1.6	1.6	1.7	1.7	1.7	1.6	3.046	4.217	5.392	8.144	7.3	8.1	8.4	9.1
OR	2.8	3.3	3.5	3.8	3.1	3.8	4.0	4.3	3.3	3.9	4.4	4.9	3.883	5.052	6.134	8.804	9.4	9.7	9.6	9.8
PA	2.0	2.1	2.1	2.2	2.3	2.4	2.4	2.4	2.3	2.3	2.3	2.4	3.499	4.519	5.645	8.208	8.4	8.6	8.8	9.1
RI	1.2	1.3	1.5	1.6	1.4	1.5	1.6	1.6	1.6	1.6	1.6	1.6	3.240	4.403	5.728	8.614	7.8	8.4	8.9	9.6
SC	1.4	1.6	1.7	1.8	1.6	1.7	1.7	1.9	1.8	1.8	1.8	1.9	3.208	4.492	5.719	8.534	7.7	8.6	8.9	9.5
SD	7.7	7.8	7.8	7.9	7.7	7.7	7.7	7.7	7.7	7.7	7.7	7.7	2.630	3.721	4.763	7.291	6.3	7.1	7.4	8.1
TN	2.3	2.3	2.3	2.4	2.7	2.7	2.7	2.8	2.5	2.6	2.6	2.6	3.383	4.426	5.551	8.117	8.2	8.5	8.6	9.0
TX	1.0	1.1	1.1	1.2	1.3	1.4	1.4	1.4	1.3	1.3	1.4	1.4	3.105	4.195	5.243	7.864	7.5	8.0	8.2	8.7
VA	1.6	1.7	1.8	2.0	1.9	2.0	2.1	2.2	1.9	2.0	2.0	2.2	3.250	4.374	5.550	8.009	7.8	8.4	8.6	8.9
VT	2.0	2.2	2.3	2.4	2.3	2.4	2.4	2.4	2.3	2.4	2.4	2.4	3.842	5.147	6.342	8.950	9.3	9.8	9.9	10.0
WA	6.7	6.7	6.8	6.8	6.7	6.7	6.8	6.8	6.7	6.7	6.7	6.8	3.092	4.419	5.780	8.723	7.5	8.5	8.9	9.7
WI	8.1	8.0	8.1	8.2	8.1	8.1	8.1	8.1	8.1	8.1	8.1	8.1	3.741	4.923	6.014	8.688	9.0	9.4	9.4	9.7
WV	4.5	4.5	4.5	4.5	4.4	4.4	4.4	4.4	4.5	4.5	4.5	4.5	3.186	4.399	5.440	7.980	7.7	8.4	8.5	8.9
WY	1.0	1.1	1.2	1.2	1.2	1.3	1.3	1.3	1.3	1.3	1.3	1.4	3.470	4.751	5.925	8.434	8.4	9.1	9.2	9.4
DC	4.9	6.0	6.4	7.1	5.4	6.2	6.5	7.1	5.5	6.0	6.4	7.0	3.700	5.164	6.344	8.980	8.9	9.9	9.9	10.0
DC	1.0	1.3	1.4	1.6	1.1	1.3	1.5	1.7	1.1	1.2	1.4	1.6	3.990	5.411	6.600	9.238	9.6	10.4	10.3	10.3
ID	3.3	4.4	4.4	4.4	3.3	4.4	4.4	4.4	4.4	4.4	4.4	4.4	3.381	4.716	5.705	8.188	8.2	9.0	8.9	9.1
MT	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.3	3.540	4.610	5.739	8.441	8.5	8.8	8.9	9.4
UT	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	3.308	4.396	5.422	8.073	8.0	8.4	8.4	9.0
WY	1.1	1.2	1.3	1.3	1.2	1.2	1.3	1.3	1.2	1.2	1.2	1.2	3.649	5.791	6.943	9.593	9.3	11.1	10.8	10.7
CA	11.2	11.6	11.7	11.7	9.9	10.7	10.9	11.2	9.8	10.2	10.5	10.9	4.748	5.944	7.091	9.587	11.5	11.4	11.0	10.7
NV	3.4	4.4	4.5	4.6	3.3	4.4	4.5	4.6	3.3	4.4	4.5	4.6	4.805	6.252	7.359	9.621	11.6	12.0	11.5	10.7
OR	1.0	1.2	1.3	1.4	1.0	1.2	1.2	1.4	1.0	1.1	1.2	1.4	3.929	5.384	6.477	9.037	9.5	10.3	10.1	10.0
WA	1.8	1.9	2.0	2.0	1.7	1.7	1.9	1.9	1.7	1.7	1.8	1.9	4.415	5.702	6.918	9.498	10.7	10.9	10.8	10.6
AK	2.2	3.3	3.3	3.4	2.2	2.2	2.2	2.2	2.2	2.2	2.2	2.2	4.751	7.233	8.346	11.337	11.5	13.8	13.0	12.6
HI	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.4	4.712	5.643	6.699	9.098	11.4	10.8	10.4	10.1
US	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	4.144	5.227	6.420	8.993	100	100	100	100

XI. Regional Multipliers

Copies of Industry Specific Gross Output Multipliers for BEA Economic Areas (WRC's Guideline 5, January 1977) are available from the U.S. Government Printing Office, Washington, DC 20402 (#052-045-00048-7 - \$2.50).

This document, prepared for WRC by the Department of Commerce, supplies input-output type multipliers for Bureau of Economic Analysis (BEA) Economic Areas to enable water resource planners to estimate the indirect and induced changes in regional gross output which may be attributed to direct changes produced by a water resource project or program.

The report contains input-output type multipliers for 56 industrial sectors for each of 173 BEA economic areas of the U.S. The user is required independently to estimate the initial final demand changes by industry, typically in terms of regional exports due to the project or program under study. The user then selects the appropriate industrial sector multiplier for the study region from the report. The product of the initial change and the multiplier provides an estimate of the total (i.e., direct, indirect, and induced) change in gross output in the region which is attributed to a particular element of the project or program. The sum of such calculations for all elements is the estimate of regional change due to the water development project. Procedures are provided for converting this regional total gross output change into a change in earnings and employment.

For further information on the use of these multipliers, contact Joe Cartwright of the Bureau of Economic Analysis at (202) 523-0594.

XII Other Categories of Benefits

Benefit evaluation procedures have been developed for 10 categories of goods and services in the NED account. Evaluation procedures for other categories of benefits which have not been developed might include those associated with beach erosion control and hurricane protection, prevention of damages to ships and cargoes, or dredged material utilization.

Such categories of benefits may be claimed if the procedures are documented in the planning report and are consistent with the general measurement standards outlined in Section 1.7.2 of the Principles and Guidelines. Procedures that represent changes in established policies are to be submitted to the Cabinet Council on Natural Resources and Environment for review.

In some cases, the benefit evaluation on procedures outlined for recreation in the NED procedures may be appropriate when considering management and development plans related to beach erosion. Similarly, planners may find that the steps contained in the Urban Flood and Agricultural Flood sections may be appropriate when formulating and evaluating plans to reduce losses from hurricanes.

XIII. WRC Assessment Subareas (ASA) and Subregions (ASR)

Section III of the Principles and Guidelines (which describe NED benefit evaluation procedures relating to agriculture) contain references to WRC assessment subareas (ASA).

The Second National Water Assessment prepared by the WRC used the 21 water resources regions of the Nation and the 106 hydrologic subregions (ASR), which are small drainage areas within the major regions. The subregion is the basic information-collecting subdivision, but some socioeconomic information had to be compiled by political (county) boundaries. These adjusted subregions follow the subregional hydrologic boundaries as closely as possible and are defined as assessment subareas (ASA).

Individual copies of maps outlining these aggregated subareas (ASA) are available from:

Art Flickinger
Department of Agriculture
Soil Conservation Service
Box 2890
Washington, DC 20103
Telephone: (202) 447-7829

Note: An order form for obtaining WRC publications relating to the Second National Water Assessment is attached.

THE NATION'S WATER RESOURCES, 1975-2000

The Second National Water Assessment by the U.S. Water Resources Council

Volume	GPO Stock Number	Price	Title
1	052-045-00051-7	\$ 5.00	Summary
2	052-045-00082-7	11.00	Water Quantity, Quality & Related Land Considerations
3	052-045-00052-5	4.00	Analytical Data Summary
3	052-045-00053-3	4.75	Appx. I, Social, Economic & Environmental Data
3	052-045-00054-1	5.00	Appx. II, Annual Water Supply & Use Analysis
3	052-045-00055-0	7.00	Appx. III, Monthly Water Supply & Use Analysis
3	052-045-00056-8	7.00	Appx. IV, Dry Conditions Water Supply & Use Analysis
3	052-045-00057-7	6.00	Appx. V, Streamflow Conditions
4	052-045-00059-2	4.25	Region 1, New England
4	052-045-00060-6	4.00	Region 2, Mid-Atlantic
4	052-045-00061-4	3.75	Region 3, South Atlantic-Gulf
4	052-045-00062-2	3.75	Region 4, Great Lakes
4	052-045-00063-1	2.75	Region 5, Ohio
4	052-045-00064-9	2.50	Region 6, Tennessee
4	052-045-00065-7	4.75	Region 7, Upper Mississippi
4	052-045-00066-5	4.25	Region 8, Lower Mississippi
4	052-045-00067-3	4.00	Region 9, Souris-Red-Rainy
4	052-045-00068-1	2.75	Region 10, Missouri
4	052-045-00069-0	2.75	Region 11, Arkansas-White-Red
4	052-045-00070-3	3.75	Region 12, Texas-Gulf
4	052-045-00071-1	3.75	Region 13, Rio Grande
4	052-045-00072-0	2.50	Region 14, Upper Colorado
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4	052-045-00076-2	3.75	Region 18, California
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XIV. Environmental Quality Measurement Methods

In October 1980, the U.S. Water Resources Council began a study to define those environmental quality measurement methods which should be used when analyzing the environmental impact of implementation plans. This effort was to have resulted in a set of measurement methods which would allow a systematic and consistent implementation of Environmental Quality Evaluation Procedures. The WRC study has been terminated.

However, the agencies covered by the Principles and Guidelines are continuing to use and improve existing environmental evaluation methods. Contact should be made with the respective agencies to obtain further information regarding these methods.

Department of the Army
U.S. Army Corps of Engineers
Dr. L. Blakey
Comm: 202-272-0146
FTS: 272-0146

Department of the Interior
Bureau of Reclamation
Ms. Betty Blair
Comm: 202-343-3125
FTS: 343-3125

Department of Agriculture
Soil Conservation Service
Dr. Marc Safley
Comm: 202-447-3922
FTS: 447-3922

U.S. Fish and Wildlife Service
Mr. Don Peterson
Comm: 202-343-5161
FTS: 343-5161

or

Mr. Carl Thomas
Comm: 202-447-5991
FTS: 447-5991

XV. Sources of Information for Environmental Planning

This section describes a limited number of the agencies and organizations that coordinate the collection and distribution of information related to the evaluation of environmental impacts. The listing is by no means a comprehensive one and the absence of a particular information source should not be considered a reflection of its usefulness or applicability to environmental planning and management. The sources included here are generally involved in the management of a broad range of comprehensive information services and provide nationwide coverage. In most cases they can direct users to other appropriate sources when they do not have the capability to handle a particular request.

1. Department of the Interior Sources and Services:

The U.S. Department of the Interior maintains several information services and offices of specialized technical expertise that are particularly relevant to environmental impact evaluation in water resources planning. These and over 1000 other sources of information within Interior, including over 60 data bases, are described in detail in the Department's Information Sources and Services Directory, a copy of which can be obtained by writing to:

U.S. Department of the Interior
Office of Library and Information Services
Field Library Services and Special Projects Division
Washington, D.C. 20240
Telephone: (202) 343-5815

A few of the information and technical services that users are likely to find helpful are:

- A. U.S. Department of the Interior
Water Resources Scientific Information Center (WRSIC)
Washington, D.C. 20240
Telephone: (202) 343-8435, FTS: 343-8435

Custom-tailored computerized literature searches of the WRSIC data base in response to specific inquiries on existence, locations, and availability of documents are performed by the Center.

Selected Water Resources Abstracts, a semi-monthly journal published for WRSIC by NTIS, includes abstracts of current and earlier pertinent monographs, journal articles, reports, and other publication formats. These documents cover the water-related aspects of the life, physical, and social sciences as well as related engineering and legal aspects of the characteristics, conservation, control, use, or management of water.

Information on current research projects collected from Principal Investigators of WRSIC is also available through the Smithsonian Science Information Exchange (SSIE).

- B. U.S. Geological Survey
WATSTORE (Automatic Data Section)
437 National Center
Reston, Virginia 22092
Telephone: (703) 860-6879, FTS: 928-6879

This office has primary responsibility for all automatic data processing activities within the Water Resources Division of U.S.G.S. Hydrologic data on streamflow, river stages, reservoir storage, water temperature, sediment concentrations and discharges, ground water levels, specific conductance, etc., are available in the form of printed tables, graphs, statistical analyses,

and digital plots, as well as computer-compatible tapes and cards. The system is referenced by State, county, and latitude-longitude.

- C. U.S. Geological Survey
NAWDEX Program Office
421 National Center
Reston, Virginia 22092
Telephone: (703) 860-6031, FTS: 928-6031

Data search and referral services are currently provided through this office by NAWDEX, the National Water Data Exchange. A computerized Water Data Sources Directory identifies and describes the data collection activities of more than 300 water-oriented organizations in Federal, State, and local governments and the private and academic sectors. Types of hydrologic data covered include surface water, groundwater, water quality, biological, and sediment data. NAWDEX has established a nationwide network of local assistance centers at its district offices for local users' access to these services in 45 States and Puerto Rico.

- D. U.S. Geological Survey
Office of Water Data Coordination
417 National Center
Reston, Virginia 22092
Telephone: (703) 860-6931, FTS: 928-6931

This office maintains a computerized file of information on water data acquisition activities throughout the U.S. and its territories and possessions called the Catalog of Information on Water Data. All activities pertaining to water-data acquisition,

water quality, groundwater, and surface water are covered.

The catalog itself serves to describe the availability of data in these areas and does not contain any actual measurements, which must be obtained from the reporting agencies and organizations.

- E. U.S. Fish and Wildlife Service
Office of Biological Services
Washington, D.C. 20204

This office provides an environmental strike force capability which will respond to requests for specialized technical assistance on environmental issues relating to the location, quantity, condition, and ecological importance of habitats critical to the survival of the Nation's fish and wildlife resources. It plans and monitors the gathering, analysis, and dissemination of information that will aid decisionmakers in the end resolution of problems associated with major land and water use changes.

- F. U.S. Fish and Wildlife Services
Office of Biological Services
National Stream Alteration Team
Route #1
Columbia, Missouri 65201

The National Stream Alteration Team provides technical assistance in assessing the environmental impacts on streams and riparian

habitat of such operations as dredging, mining in streams, and reservoir construction. Literature searches through both commercial on-line data bases and hard copy indexes to the scientific literature are available on request. Technical assistance and other information services are available primarily to Federal and State agencies.

2. National Oceanic and Atmospheric Administration Sources and Services:

- A. Environmental Data Information Service (EDIS)
National Oceanic and Atmospheric Administration
2001 Wisconsin Avenue, N.W.
Washington, D.C. 20235

NOAA's EDIS maintains a set of computer-searchable interdisciplinary files of environmental data, known as the Environmental Data Index (ENDEX), at the National Oceanographic Data Center. These files can be searched by geographic area, type of data, institution holding the data, projects, etc. Descriptions of data collection efforts, detailed inventories of commonly used files, and descriptions of data files can be obtained through ENDEX. Data catalogs from large NOAA environmental data collection projects can be identified.

One of the ENDEX data bases that users are likely to find particularly helpful is the Environmental Data Base Directory (EDBD), which is a computerized inventory of environmental data bases located at Federal, State, and local government agencies, educational and research institutions, and private

industry in the U.S. and Canada. At present, 12,000 environmental data files are described.

Requests for services should include requester's identification, address, phone number, and as much information as possible on geographic areas of interest, types of data needed, data format, time periods, etc.

- B. Environmental Science Information Center (ESIC)
User Services Branch, D822
NOAA Library and Information Services Division
6009 Executive Boulevard
Rockville, Maryland 20852
Telephone: (301) 443-8330

ESIC manages NOAA's library and information services and coordinates its participation in the national network of scientific information centers and libraries. Searches of nearly 100 data bases of abstracted or indexed published literature are provided to help identify relevant articles or reports and assist the user in locating the most useful materials. A complete list of ESIC data bases is available on request.

3. Environmental Protection Agency Sources and Services:

Storage and Retrieval System (STORET)
Environmental Protection Agency
WH 553
401 M Street, S.W.
Washington, D.C. 20460
Telephone: (202) 426-7792

The STORET system is a computerized file of water quality data consisting of 65 million observations covering 400 parameters at 400,000 sampling sites. Continuing users are encouraged to attend the free training seminars offered at 10 regional EPA offices so that they can access STORET data on a self-serve basis. Data is available in both hard-copy and computer-compatible formats and a limited number of standard statistical manipulations can be performed. STORET services are generally made available only to Federal, State, and local governments and their contractors.

4. Other Sources and Services:

- A. Current Research Information System (CRIS)
National Agricultural Library
5th Floor
Beltsville, Maryland 20705
Telephone: (301) 344-3850

CRIS is an automated system for storing and retrieving information on research projects of the U.S. Department of Agriculture and the State Agricultural Experiment Stations. The data base consists of in excess of 34,000 resumes of current or recently completed projects sponsored or conducted by 55 State agricultural experiment stations, 30 forestry schools and other cooperating institutions, and 6 agencies in USDA. Resumes are updated annually. Summaries include title, location, organization doing research, investigation, objectives, progress and approach.

- B. National Technical Information Service (NTIS)
5285 Port Royal Road
Springfield, Virginia 22161
Telephone: (703) 487-4600

NTIS maintains a computer-based bibliographic data file on government funded publications on research, development and engineering as well as machine processible data and related software. NTIS collects and sells copies of specialized technical information. Over 1,000,000 titles on file in 1978 with 70,000 added annually.

- C. Bio Science Information Service (BIOSIS)
2100 Arch Street
Philadelphia, Pennsylvania 19103
Telephone: (215) 568-4800

BIOSIS maintains a data base of international research in the life sciences. Source material includes primary journals, symposia theses, monographs, and technical reports. Subject categories include: agriculture and agricultural engineering, environment, food science, life science, and medicine. Files contain 2.5 million entries with 250,000 added each year.

- D. National Wildlife Federation
1412 16th Street, N.W.
Washington, D.C. 20036
Telephone: (202) 797-6800

The National Wildlife Federation publishes a list of Federal departments and agencies; State and territorial agencies; citizens groups; interstate commissions and organizations; and directories and periodicals concerned with natural resource use and management in its Conservation Directory.

- B. National Technical Information Service (NTIS)
5285 Port Royal Road
Springfield, Virginia 22161
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XVI. Agency Environmental Training Courses

The Water Resources Council is providing a selected list of environmental training courses given by individual agencies which may be pertinent to the field planner. These are made available to other agencies on a space available basis.

A. U.S. Army Corps of Engineers' training courses.

Following are several selected Army Corps of Engineers' training courses which are available to other agencies. For further information contact the Registrar at:

U.S. Army Engineers Division, Huntsville
Attention: HNDD
P.O. Box 1600
Huntsville, AL 35807
Telephone: (205) 895-5032
FTS: 872-5032

ECONOMIC ANALYSIS OF ENERGY SYSTEMS

Provides the basic concepts of life cycle costing, interest formula, and comparison of alternatives. It also covers the latest CE policy regarding

economic factors used in economic studies and economic ranking of design alternatives. Specific topics include:

- a. Overview of U.S. energy situation
- b. DOD-DA energy policies/Federal standards
- c. Overview of energy conservation and utilization technologies
- d. Basic concepts of life cycle costing
- e. Analytical methods used in economic studies
- f. Comparison of alternatives
- g. Economic parameters - discount rate, escalation rates, inflation rates, etc.
- h. Acquisition, owning, and operating costs
- i. Economic life or planning horizon
- j. Treatment of uncertainties
- k. Economic ranking of alternatives

ECONOMIC, SOCIAL, AND INSTITUTIONAL ANALYSIS FOR WATER SUPPLY PLANNING

Water supply and water conservation have seldom been effectively brought together in the planning process. They have been looked on as separate fields, handled by different professionals and groups sustained by different institutions. This approach has not been productive and is now giving way to more effective cooperative efforts and the development of analytical

approaches which make possible the explicit consideration of conservation in water supply planning. The controlling economic and institutional elements in regionalized water supply planning are also becoming better understood. Corps planners need to follow carefully these developments as they hold the prospect of improved plans within the Corps.

ECOSYSTEM SURVEYING TECHNIQUES

- a. Survey rationale
- b. Sampling techniques
 - 1. Sampling vegetation and animal populations
 - 2. Sampling plant communities
 - (a) The Releve method
 - (b) Estimating species quantities
 - (c) Relative magnitude terms
 - (1) Absolute scale values
 - (2) Cover scales
 - 3. Sampling aquatic ecosystem
- c. Ecosystem surveys
 - 1. System state
 - 2. Ecosystem responses
 - 3. Critical factors determination

FORECASTING TECHNIQUES FOR WATER RESOURCES

Overview of forecasting techniques, trend extrapolation techniques; pattern recognition; probabilistic techniques, KSLM; dynamic models; use of scenarios; values forecasting; and life style typologies.

PLANNER ORIENTATION

Civil Works program, types of planning studies, planning and review process, study management, project purposes, effect assessment, plan formulation, funding the CW program, decision making tools, trends and new development, and water resources planning exercise are topics discussed during this course.

PUBLIC INVOLVEMENT - II - ADVANCED PUBLIC INVOLVEMENT

Program development including development of public involvement program objectives, identification of publics, defining information related to stages of planning, selection and use of program elements, public involvement in coordination, monitoring and evaluation; management considerations (staffing, timing, funding); and sample case studies with community variables, agency constraints, and techniques of public involvement and how to evaluate them.

PUBLIC INVOLVEMENT FOR CORPS EXECUTIVES

To teach District Engineers and other top level field executives the philosophy, principles and techniques of public involvement. Emphasis is placed on the executive role and the development, management, and evaluation of a public involvement program.

The course is intended to provide an orientation on the Corps public involvement and program requirements with emphasis on management's role in facilitating and supporting effective public involvement practices.

SOCIAL IMPACT ANALYSIS TECHNIQUES

The purpose of this course is:

- a. To enable students to understand what is meant by "Social Analysis Functions" (SAF), and use of the process in planning and understanding the Corps capability with SAF
- b. To prepare students to use SAF interactively with social science consultants
- c. To acquaint students with the state-of-the-art of SAF.

The course covers:

- a. Social structure - theory in social organization and social psychology
- b. SAF and public involvement
- c. The integration of social analysis in the Corps Multiobjective Planning Process.

URBAN ENVIRONMENT

Course will include study sessions on environmental urban planning, developing open space and nonstructural solutions for floodways, planning and designing recreational facilities at urban projects, minimizing impacts on air and water quality and cultural resources, planning for the preservation and enhancement of natural habitats on project lands, and gaining public support for proposed projects in urban areas. A field survey of Corps urban flood control, navigation, shore protection, and recreational development projects that have impacted on the urban environment, or successfully responded to environmental concerns and constraints, will be included.

B. U.S. Fish and Wildlife Service's training courses.

The following are several selected U.S. Fish and Wildlife Service training courses which are available to other agencies. For further information, contact the individual named on the course description sheet.

1. INSTREAM FLOW COURSES

To confirm course dates and to obtain other course information for the following instream flow courses, contact:

Center for Conferences and Institutes
Colorado State University
Fort Collins, CO 80522
Attention: Helen White
Telephone: (303) 491-6222

INSTREAM FLOW FIELD TECHNIQUES SHORT COURSE

Course objectives are (1) develop an understanding of the sampling involved in study site selection and transect placement; (2) develop operational skills in differential leveling, profile leveling; distance measurement, and velocity and discharge measurement; (3) develop an appreciation for quality control in data collection, and skills in using various troubleshooting techniques to correct errors; and (4) develop an understanding of the states of flow, and how to work around such problems as rapidly varied and unsteady flow situations.

INSTREAM FLOW STRATEGIES/NEGOTIATIONS SHORT COURSE

Course objectives are (1) analyze water law relating directly to stream flow protection; (2) identify and evaluate strategies for protecting instream flows; (3) enhance participant's abilities in strategy selection and design; (4) introduce the basic principles of negotiation; and (5) develop skills in presenting and defending instream flow recommendations.

INSTREAM FLOW COMPUTER ANALYSIS COURSE

Course objectives are (1) to develop operational level skills in the use of the PHABSIM computer modelling system; (2) provide an understanding of Job Control language and the use of procedure files; (3) develop skills in use of interactive data entry and file modification programs; and (4) develop skills in the calibration and quality control in the use of hydraulic simulation models.

INSTREAM FLOW INCREMENTAL METHODOLOGY COURSE

Course provides all of the training necessary to implement instream flow incremental methodology including problem analysis; legal and institutional opportunities; data collection, analysis and interpretation; and negotiation of recommendations.

WATER LAW SHORT COURSE

Course is a basic summary of western water law.

2. Habitat Evaluation Procedures Courses

To confirm course dates, tuition schedule, and obtain other course information for the following Habitat Evaluation Procedures (HEP) related courses, contact:

Charles Solomon
U.S. Fish and Wildlife Service
2625 Redwing Road
Fort Collins, Colorado 80526
(FTS)323-5421 or (303)226-9421

or

Caroline Frye
Office of Conferences
and Institutes
Colorado State University
Fort Collins, Colorado 80523
(303)491-6222

The course is designed to introduce, describe, and demonstrate the Habitat Evaluation Procedures (HEP) based on a project example. The course will also include an introduction to the Human Use and Economic (HUEE) concepts. This course can be taken for 2 semesters of graduate credit through Colorado State University.

HSI MODELS

The course consists of a review of the principles and concepts of HSI models, phases of building models, and developing and modifying HSI models for site specific use.

ADVANCED RECREATION ECONOMIC TECHNIQUES

This course is designed to teach state-of-the-art techniques in recreation economics. The course includes a presentation of recreation valuation and demand estimating methods such as Travel Cost Method and Contingent Value Method. The principles of the U.S. Fish and Wildlife Service's Bio-economic analysis system (HUEE) will be applied to analyzing wildlife recreation.

HEP AND HSI SOFTWARE

Course objectives are 1) to develop operational level skills in the use of

